



Years Ended
June 30, 2023
and 2022

Annual Financial
Report

Rehmann

JACKSON COLLEGE

Table of Contents

	<u>Page</u>
Independent Auditors' Report	1
Management's Discussion and Analysis	5
Audited Financial Statements for the Years Ended June 30, 2023 and 2022	
Statements of Net Position	14
Statements of Revenues, Expenses and Changes in Net Position	15
Statements of Cash Flows	16
Notes to Financial Statements	18
Required Supplementary Information	46
MPSERS Cost-Sharing Multiple-Employer Plans	
Schedule of the College's Proportionate Share of the Net Position Liability	47
Schedule of College Pension Contributions	47
Schedule of the College's Proportionate Share of the Net Other Post-Employment Benefits Liability	48
Schedule of College Other Postemployment Benefits Contributions	48
Notes to Required Supplementary Information	49
Supplementary Combining Information for the Years Ended June 30, 2023 and 2022	50
Combining Statements of Net Position (Unaudited)	51
Combining Statements of Revenues, Expenses, Transfers and Changes in Net Position (Unaudited)	53

November 15, 2023

Board of Trustees
Jackson College
Jackson, Michigan

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the business-type activities and the discretely presented component unit of **Jackson College** (the "College"), as of and for the years ended June 30, 2023 and 2022, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the discretely presented component unit of the College, as of June 30, 2023 and 2022, and the respective changes in financial position, and, where applicable, cash flows thereof, for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audits in accordance with auditing standards generally accepted in the *United States of America* (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Independent Auditors' Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the College and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Change in Reporting Framework

As described in Note 13, in 2023, the Jackson College Foundation (the "Foundation") transitioned to reporting under requirements of the governmental reporting model established by the Governmental Accounting Standards Board (GASB) given that the majority of the members of the governing body are appointed by a governmental entity (Jackson College) and there is potential for unilateral dissolution by a government with the net position reverting to a government (Jackson College). This change resulted in a restatement of beginning net position of the Foundation at July 1, 2021. Our opinion is not modified with respect to this matter.



Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Independent Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the schedules for the pension and other postemployment benefits plans, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Management is responsible for the other information included in the financial statements. The other information comprises the combining statements of net position and the combining statements of revenues, expenses, transfers, and changes in net position but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audits of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued, under separate cover, our report dated November 15, 2023, on our consideration of the College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Lehmann Lohorn LLC". The signature is written in a cursive, flowing style.

JACKSON COLLEGE

Management's Discussion and Analysis - Unaudited

Management's discussion and analysis of *Jackson College's* (the "College") financial statements provides an overview of the College's financial position as of June 30, 2023, 2022, and 2021 and its activities for the years then ended. The College's management has prepared and is responsible for the financial statements and the related footnote disclosures, along with the discussion and analysis.

Using the Annual Financial Report

This annual financial report includes this management's discussion and analysis and other required supplementary information, the report of independent auditors, the basic financial statements in the above referred format, and notes to financial statements. Following the basic financial statements and notes are supplementary schedules, consisting of the Combining Statements of Net Position and Combining Statements of Revenues, Expenses, Transfers and Changes in Net Position. These supplementary schedules are required by the State of Michigan. Though Governmental Accounting Standards Board ("GASB") does not require this information for a fair and complete presentation, supplemental schedules do provide additional information regarding the various funds and activities of the College that is not presented in the basic, entity-wide statements.

Financial Highlights

The audited financial statements for Jackson College include the complete presentation of net position and changes therein. However, the traditional emphasis has been on the General Fund, or the portion of the institution primarily concerned with instruction and its support. It is this fund that the State of Michigan uses in its appropriation allocation each year. The following revenues and expenses sections of this analysis detail this portion of our operations, considering its importance to the overall health of the College.

The Statements of Net Position and the Statements of Revenues, Expenses, and Changes in Net Position

One of the most important questions asked about the College's finances is, "Is Jackson College as a whole better or worse off from a financial standpoint as a result of the year's activities?" The Statements of Net Position and the Statements of Revenues, Expenses, and Changes in Net Position report information on the College as a whole and on its activities in a way that attempts to answer this question. When revenues and other support exceed expenses, the result is an increase in net position. When the reverse occurs, the result is a decrease in net position. These two statements report the College's net position and changes in them during each fiscal year presented.

The College's net position (the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources) is a way to measure the College's health, or financial condition. Over time, increases or decreases in the College's net position are one indicator of whether its financial health is improving or deteriorating. Many other non-financial factors, such as the trend in College applicants, student retention, condition of the buildings, and strength of the faculty and academic programming need to be considered to assess the overall health of the College.

JACKSON COLLEGE

Management's Discussion and Analysis - Unaudited

These statements include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources using the accrual basis of accounting, which is similar to the accounting used by private-sector institutions.

	Condensed Statements of Net Position		
	June 30,		
	2023	2022	2021
Assets			
Current and other assets	\$ 30,333,907	\$ 37,869,304	\$ 33,664,205
Capital assets, net	81,045,439	78,939,885	76,957,164
Total assets	111,379,346	116,809,189	110,621,369
Deferred Outflows of Resources			
Deferred charge on refunding	231,044	292,010	352,978
Deferred pension amounts	7,078,703	3,297,064	5,598,434
Deferred OPEB amounts	1,792,022	1,264,275	1,826,836
Total deferred outflows of resources	9,101,769	4,853,349	7,778,248
Liabilities			
Other liabilities	8,265,281	9,179,398	8,513,302
Long term liabilities	53,371,181	49,375,854	66,479,455
Total liabilities	61,636,462	58,555,252	74,992,757
Deferred Inflows of Resources			
Deferred pension amounts	5,705,574	10,224,688	3,778,761
Deferred OPEB amounts	3,988,113	5,308,397	4,245,327
Total deferred inflows of resources	9,693,687	15,533,085	8,024,088
Net position			
Net investment in capital assets	53,185,009	46,952,192	42,587,552
Restricted			
Nonexpendable	34,447	34,177	35,147
Expendable	500,763	477,120	361,628
Unrestricted deficit	(4,569,253)	110,712	(7,601,555)
Total net position	\$ 49,150,966	\$ 47,574,201	\$ 35,382,772

The College's net position increased \$1,576,765 for the June 30, 2023 fiscal year. Excluding the impacts of GASB 75 and GASB 68 contained in the pension and OPEB liability fund, the College's net position decreased by \$899,222. The decrease was mainly attributable to the auxiliary fund as the College increased expenses of \$500,000 in Cultural Affairs while onsite productions have increased. The College's net position increased \$12,191,429 for the June 30, 2022 fiscal year. Excluding the impacts of GASB 75 and GASB 68 contained in the pension and OPEB liability fund, the College's net position increased by \$8,683,225. The increase was mainly attributable to the plant fund as the College invested in the future maintenance and construction needs.

JACKSON COLLEGE

Management's Discussion and Analysis - Unaudited

Condensed Statements of Revenues, Expenses and Changes in Net Position			
Year Ended June 30,			
	2023	2022	2021
Operating revenues			
Tuition and fees, net	\$ 9,520,882	\$ 8,555,101	\$ 8,600,320
Grants and contracts	5,929,454	5,322,991	3,849,746
Potter Center activities	498,968	308,072	-
Other operating revenues	4,465,194	3,683,573	2,820,285
Total operating revenues	20,414,498	17,869,737	15,270,351
Operating expenses			
Instruction	14,081,187	13,021,326	13,881,139
Information technology	4,597,232	3,174,916	2,749,327
Public service	258,070	815,188	505,024
Academic support	2,667,887	2,384,254	2,280,615
Student services	6,037,679	12,159,823	9,795,149
Administration	9,053,007	6,969,454	4,938,569
Operation and maintenance of plant	5,276,220	8,141,177	5,571,081
Depreciation and amortization	4,145,221	4,582,763	4,543,139
Total operating expenses	46,116,503	51,248,901	44,264,043
Operating loss	(25,702,005)	(33,379,164)	(28,993,692)
Nonoperating revenues (expenses), capital grants and extraordinary item			
State appropriations	13,801,345	13,809,638	13,282,008
Local property taxes	5,901,192	5,621,776	5,462,111
Federal Pell grant revenue	7,778,549	7,444,487	8,350,044
Private gifts and grants	123,425	121,918	318,765
Federal HEERF grant revenue	3,927	15,858,643	10,136,178
Federal CRF grant revenue	-	-	1,429,600
Capital gifts and grants	-	859,529	301,704
Extraordinary item	138,640	2,802,452	-
Other	(468,308)	(947,850)	(978,846)
Net nonoperating revenues (expenses), capital grants and extraordinary item	27,278,770	45,570,593	38,301,564
Increase in net position	1,576,765	12,191,429	9,307,872
Net position, beginning of year	47,574,201	35,382,772	26,074,900
Net position, end of year	\$ 49,150,966	\$ 47,574,201	\$ 35,382,772

JACKSON COLLEGE

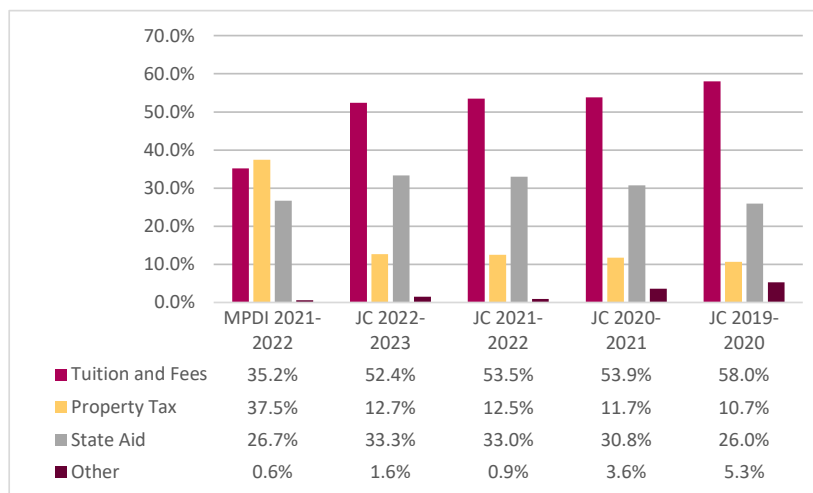
Management's Discussion and Analysis - Unaudited

Revenues

GASB guidelines require State appropriations, property tax revenues and Federal Pell grant revenue to be reported as nonoperating revenues. Management views, and has always viewed, major revenues to the College such as State appropriations, local property taxes and Pell grants as operating revenues. These dollars would not be received by the College to fund operating expenses if educational classes were not offered. Therefore, management believes these revenues should be applied directly to the operating costs that are associated with them for internal analysis purposes.

Each year the 28 Michigan public community colleges are required to submit data that is the basis of the Michigan Postsecondary Data Inventory (MPDI) Data Book. The Community College Appropriations Act assigns primary responsibility for data collection to the Center for Educational Performance and Information. In addition to appropriations, the data in the MPDI Data Book is used to derive comparisons among community colleges on a number of significant issues that relate to institutional concerns. The 2021-22 MPDI Data Book reveals the following state averages for the year. Four years of Jackson College information is included for comparison. These are comparisons of general fund revenues, as these are the numbers used in the State reports. Capital Outlay is not included in the State MPDI reports as these are recorded in Plant Funds and these operational reports only include the General and Designated Funds. The College generated General Fund revenues of \$46,597,203, \$44,819,985, and \$45,745,730 in 2023, 2022, and 2021, respectively.

General Fund Revenue Sources: Comparison of JC and Statewide Averages



State Appropriations

Accounting guidelines issued by the GASB obligate the College to report State appropriations source as nonoperating income. Generally, the State of Michigan includes the Appropriation to Community Colleges Act in its annual budget, which is approved just prior to the beginning of the State's fiscal year, October 1. The College received \$15,533,903 in fiscal year 2023, of this total, \$1,070,708 was received and paid to the State of Michigan towards the unfunded actuarial accrued liability of the Michigan Public School Employees Retirement System and \$289,973 was received from the State of Michigan as a Personal Property Tax Reimbursement. The graph below reflects the amount of State appropriations received by the College that were reported as revenue in the general fund. The College received \$14,786,918 in fiscal year 2022, of this total, \$977,280 was received and paid to the State of Michigan towards the unfunded actuarial accrued liability of the Michigan Public School Employees Retirement System and \$268,828 was received from the State of Michigan as a Personal Property Tax Reimbursement.

JACKSON COLLEGE

Management's Discussion and Analysis - Unaudited

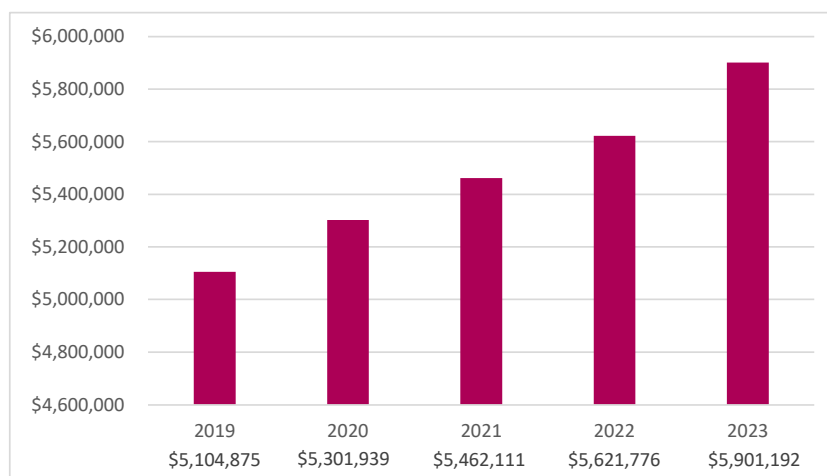
State Appropriations to Jackson College



Property Taxes

Only 12.7% of MPDI revenues come from property taxes from Jackson County. The other community colleges like JC that depend heavily on State appropriations also have in common a low percentage of their General Fund revenue being derived from property taxes. The State average is 37.50%. No new attempt to adjust the voted millage rate was made during the current fiscal year. No millage increase has been approved by the voters of Jackson County since the charter millage of 1.33 in 1964. The current millage rate as adjusted by the Headlee override to 1.1327 is the lowest in the State. Property tax revenues related to real estate have showed an increase as property values begin to slowly increase and past due tax bills get paid. In both 2023 and 2022, the overall property tax revenue increased slightly as property values increased.

Property Tax Revenues to Jackson College



JACKSON COLLEGE

Management's Discussion and Analysis - Unaudited

Tuition and Fees

\$14,861,414, \$15,394,595, and \$16,425,072 of scholarship allowances against tuition and fees represent amounts paid by grants, resulting in a "discount rate" of 61.0%, 64.3%, and 65.6% for fiscal 2023, 2022 and 2021, respectively. The bulk of the scholarship allowance is Federal Pell awards which were \$7,778,549, \$7,444,487, and \$8,350,044 for fiscal 2023, 2022 and 2021, respectively. For purposes of this analysis, to show trends over time, the following chart presents gross tuition and fees. The College experienced an increase of 1.81% from this source of revenue in the current year as compared to fiscal year 2022. The scholarship allowances decreased by \$533,181 or 3.46%. This decrease is due to the Institutional Higher Education Emergency Relief Funds used to provide student scholarships for students being fully expended. The College experienced a decrease of 4.3% from this source of revenue in 2022 as compared to fiscal 2021. The scholarship allowances decreased by \$1,030,477 or 6.27%. This decrease was due to the Institutional Higher Education Emergency Relief Funds to provide student scholarships for online course fees being removed as the funds were fully expended.

Gross Tuition and Fees Revenues

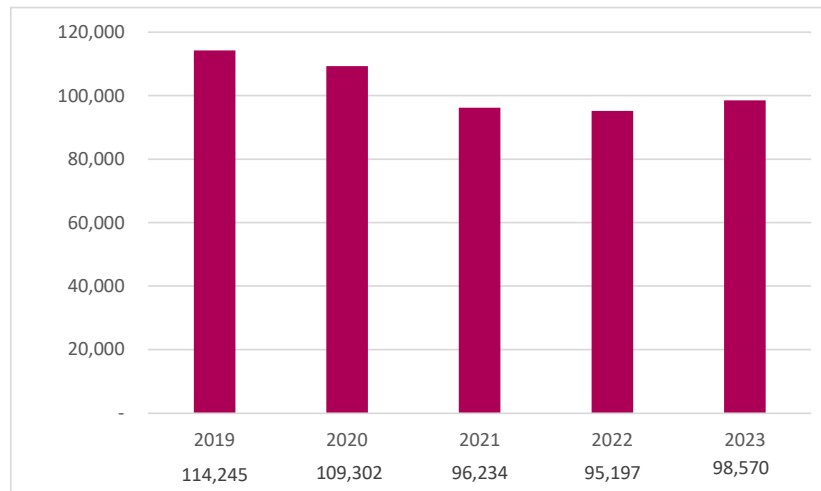


There was a 3.54% increase in the amount of billing contact hours generated in 2023. While this is a increase, it is 1.4% below the originally budgeted BCH for fiscal 2023 and slightly behind where the College anticipated finishing the year. There was a 1.08% decrease in the amount of billing contact hours generated in 2022. While this is a decrease, it is 13.6% above the originally budgeted BCH for fiscal 2022 and ahead of where the College anticipated finishing the year. The COVID-19 pandemic and its residual effects continue to make enrollment projections challenging, but the College remains focused on our efforts in total commitment to student success. The College began to implement a comprehensive enrollment management plan that focuses on recruitment and retention. The College continues to focus on recruiting, retaining, and accommodating a diverse student population.

JACKSON COLLEGE

Management's Discussion and Analysis - Unaudited

Total Billing Contact Hours by Fiscal Year



**Jackson College
Enrollment by Semester and Fiscal Year**

Billing Hours

	Fall	Spring	Summer	Total
Fiscal Year				
2023	42,318	38,983	17,269	98,570
2022	40,474	37,830	16,893	95,197
2021	41,477	37,384	17,373	96,234
2020	49,362	45,213	14,727	109,302
2019	49,168	46,014	19,063	114,245

Tuition rates continued to rise, offsetting the small millage rate the local tax payers pay. Increases are detailed below. The rates for Out of State was determined to be hindering students to come to Jackson College and was reduced after these findings from an institutional review.

**Jackson College
Hourly Tuition Rates**

	In District	Out of District	Out of State
Fiscal Year			
2023	\$ 176.00	\$ 199.00	\$ 264.00
2022	\$ 168.00	\$ 190.00	\$ 327.00
2021	\$ 163.46	\$ 245.19	\$ 326.91
2020	\$ 160.25	\$ 240.38	\$ 320.50
2019	\$ 152.80	\$ 229.20	\$ 305.60

JACKSON COLLEGE

Management's Discussion and Analysis - Unaudited

Other Operating Revenues

Potter Center activities, revenue and expenses, increased as shows and events returned to campus as Covid restrictions were lifted. Housing revenue increased 76.4% in fiscal year 2023 as more students returned to campus. Contract training revenue increased in fiscal year 2023 as the College was able to offer more trainings. In fiscal year 2022, the College moved to take the book store operations in house rather than continuing to contract with an outside vendor and the revenues are recorded in the Bookstore Revenue line.

Expenses

Compared to statewide averages, the College is relatively close to its peers. Please note that the State of Michigan does not include depreciation as an "operating cost". The College continues to increase its attention to the instructional efforts and Student Services as that is the large part of our total commitment to student success.

Jackson College Expenses Compared to State-Wide MPDI Averages				
	MPDI	Jackson College		
	2021-2022	2022-2023	2021-2022	2020-2021
Instructional	40.4%	37.4%	40.9%	41.2%
Informational Technology	7.2%	11.5%	9.0%	8.2%
Public Service	1.4%	0.9%	0.8%	1.6%
Academic Support	10.9%	5.9%	5.8%	5.3%
Student Services	13.6%	14.9%	15.4%	18.1%
Administration	14.1%	15.9%	15.0%	13.9%
Plant	12.4%	13.5%	13.1%	11.7%
Total	100.0%	100.0%	100.0%	100.0%

Statements of Cash Flows

Another way to assess the financial health of the College is to look at the Statement of Cash Flows. Its primary purpose is to provide information about the College's cash receipts and cash payments during a fiscal year.

Major sources of cash were tuition and fees (\$9,515,475 in 2023 and \$8,408,723 in 2022), grants and contracts (\$7,789,796 in 2023 and \$5,387,195 in 2022), State appropriations (\$13,708,653 in 2023 and \$13,843,541 in 2022), Federal Higher Education Emergency Relief Fund receipts (\$3,927 in 2023 and \$13,373,825 in 2022), local property taxes (\$5,901,192 in 2023 and \$5,621,776 in 2022), and Pell grant receipts (\$7,778,549 in 2023 and \$7,444,487 in 2022). The single, largest type of disbursement was compensation payments to or on behalf of the College's employees (\$32,662,864 in 2023 and \$28,160,386 in 2022).

JACKSON COLLEGE

Management's Discussion and Analysis - Unaudited

Capital Assets

The components of the College's capital assets are as follows as of June 30:

	2023	2022	2021
Land	\$ 1,228,765	\$ 1,228,765	\$ 1,228,765
Infrastructure and land improvements	13,914,680	9,314,401	7,905,352
Buildings and improvements	120,527,089	116,775,923	116,331,108
Leasehold improvements	2,247,106	2,247,106	2,247,106
Artwork	6,366,227	6,366,227	6,366,227
Equipment	18,717,765	17,908,369	18,041,208
Construction in progress	1,861,545	4,848,619	639,139
Total capital assets	164,863,177	158,689,410	152,758,905
Less accumulated depreciation	83,817,738	79,749,525	75,801,741
Capital assets, net	\$ 81,045,439	\$ 78,939,885	\$ 76,957,164

During fiscal 2023 and 2022, the College made significant improvements to the athletic facilities, the Steam Factory, housing updates, the Space Observatory, Campus Mall and Jets Air Station. Additional information regarding the College's capital assets can be found in the notes to the financial statements.

Long-Term Debt

Information on the College's long-term debt can also be found in the notes to the financial statements.

Factors That Will Affect our Future

The economic position of the College is closely tied to that of the State. The COVID-19 pandemic continues to affect the State's finances, which could have a negative effect on State revenues appropriated to the College. Since COVID-19 and pursuant to a series of Executive Orders, the College ceased face-to-face instruction as of March 23, 2020, and only brought it back on a limited scale in fiscal year 2021 for onsite lab courses, clinical course, and resident students. The College began bringing back face-to-face courses for Fall 2021 and has continued face-to-face operations.

The uncertainty derived from the COVID-19 pandemic has greatly affected budgeting. The College continues to budget in a conservative manner but with some ambition to grow back to pre-pandemic levels. The College remains in a good cash position but spending has been accelerated with multiple ongoing construction projects.

The College continues to make investments in needed infrastructure and housing opportunities for families in our local community. The investments made in the athletic fields, campus signage, the Jets Village playground, and the renovations of the STEAM Factory were completed in fiscal year 2023. Improvements to student housing, the Space Observatory, and the Jets Air Station are expected to be completed in fiscal 2024.

College management continues to watch enrollment trends, local economies, employer needs and will react to changing financial conditions with revenue enhancements and/or expense reductions as necessary to ensure financial stability of the College.

In an effort to meet local employer needs and demanding career fields, the College will continue to review academic programs to address those needs.

JACKSON COLLEGE

Statements of Net Position

	June 30, 2023		June 30, 2022	
	Primary Government	Component Unit	Primary Government	(Restated) Component Unit
Assets				
Current assets				
Cash and cash equivalents	\$ 6,243,236	\$ 4,151,107	\$ 12,054,994	\$ 827,295
Short-term investments	-	680,933	-	324,658
Tuition and other receivables, net	2,022,956	94,300	2,217,465	56,439
State appropriations receivable	3,145,644	-	3,052,952	-
Federal and state grants receivable	4,115,807	-	5,947,683	-
Inventories	267,369	-	136,361	-
Prepaid and other assets	152,967	124,000	261,377	118,000
Total current assets	15,947,979	5,050,340	23,670,832	1,326,392
Noncurrent assets				
Long-term investments	14,385,928	14,087,466	14,198,472	16,584,307
Capital assets not being depreciated	3,090,310	-	6,077,384	-
Capital assets being depreciated, net	77,955,129	-	72,862,501	-
Total noncurrent assets	95,431,367	14,087,466	93,138,357	16,584,307
Total assets	111,379,346	19,137,806	116,809,189	17,910,699
Deferred outflows of resources				
Deferred charge on refunding	231,044	-	292,010	-
Deferred pension amounts	7,078,703	-	3,297,064	-
Deferred other postemployment benefits amounts	1,792,022	-	1,264,275	-
Total deferred outflows of resources	9,101,769	-	4,853,349	-
Liabilities				
Current liabilities				
Accounts payable	2,922,647	20,047	3,238,368	89,722
Accrued compensation and other benefits	2,436,965	-	2,508,130	-
Current portion of long-term liabilities	2,767,470	-	3,677,470	-
Current portion of annuities payable	-	11,200	-	11,200
Accrued interest	114,913	-	129,721	-
Unearned revenue	2,790,756	-	3,303,179	-
Total current liabilities	11,032,751	31,247	12,856,868	100,922
Noncurrent liabilities				
Long-term liabilities, net of current portion	25,055,181	-	27,822,651	-
Annuities payable, net of current portion	-	86,483	-	89,623
Net pension liability	24,140,860	-	16,875,266	-
Net other postemployment benefits liability	1,407,670	-	1,000,467	-
Total noncurrent liabilities	50,603,711	86,483	45,698,384	89,623
Total liabilities	61,636,462	117,730	58,555,252	190,545
Deferred inflows of resources				
Deferred pension amounts	5,705,574	-	10,224,688	-
Deferred other postemployment benefits amounts	3,988,113	-	5,308,397	-
Total deferred inflows of resources	9,693,687	-	15,533,085	-
Net position				
Net investment in capital assets	53,185,009	-	46,952,192	-
Restricted:				
Nonexpendable - endowments	34,447	12,738,635	34,177	12,698,342
Expendable - endowments, scholarships, campus improvements	500,763	767,416	477,120	170,839
Unrestricted deficit (Note 9)	(4,569,253)	5,514,025	110,712	4,850,973
Total net position	\$ 49,150,966	\$ 19,020,076	\$ 47,574,201	\$ 17,720,154

The accompanying notes are an integral part of these financial statements.

JACKSON COLLEGE

Statements of Revenues, Expenses and Changes in Net Position

	Year Ended June 30, 2023		Year Ended June 30, 2022	
	Primary Government	Component Unit	Primary Government	(Restated) Component Unit
Operating revenues				
Tuition and fees (net of scholarship allowances of \$14,861,414 in 2023 and \$15,394,595 in 2022)	\$ 9,520,882	\$ -	\$ 8,555,101	\$ -
Federal grants and contracts	2,651,156	-	2,462,986	-
State grants and contracts	3,278,298	-	2,860,005	-
Housing revenue	1,228,939	-	696,560	-
Potter Center activities	498,968	-	308,072	-
Hospitality services	412,377	-	275,527	-
Bookstore revenue	212,473	-	565,549	-
Contract training	182,352	-	91,806	-
Seminars, workshops, and other	2,429,053	-	2,054,131	-
Total operating revenues	20,414,498	-	17,869,737	-
Operating expenses				
Instruction	14,081,187	-	13,021,326	-
Information technology	4,597,232	-	3,174,916	-
Public service	258,070	-	815,188	-
Academic support	2,667,887	-	2,384,254	-
Student services	6,037,679	326,410	12,159,823	1,229,863
Administration	9,053,007	665,385	6,969,454	676,111
Operation and maintenance of plant	5,276,220	-	8,141,177	-
Depreciation and amortization	4,145,221	-	4,582,763	-
Total operating expenses	46,116,503	991,795	51,248,901	1,905,974
Operating loss	(25,702,005)	(991,795)	(33,379,164)	(1,905,974)
Nonoperating revenues (expenses)				
State appropriations	13,801,345	-	13,809,638	-
Local property taxes	5,901,192	-	5,621,776	-
Federal Pell grant revenue	7,778,549	-	7,444,487	-
Federal Higher Education Emergency Relief Fund grant revenue	3,927	-	15,858,643	-
Private gifts and grants	123,425	316,925	121,918	1,832,868
Net investment income (loss)	357,336	1,593,791	(231,055)	(2,188,224)
Gain on disposal of capital assets	3,088	-	205,789	-
Interest expense	(828,732)	-	(912,584)	-
Transfer of assets to Jackson College Foundation	-	-	(10,000)	-
Other revenues	-	381,001	-	706,289
Net nonoperating revenues (expenses)	27,140,130	2,291,717	41,908,612	350,933
Capital gifts and grants				
Capital gifts and grants	-	-	859,529	-
Increase (decrease) in net position before extraordinary item	1,438,125	1,299,922	9,388,977	(1,555,041)
Extraordinary item (Note 12)	138,640	-	2,802,452	-
Increase (decrease) in net position	1,576,765	1,299,922	12,191,429	(1,555,041)
Net position, beginning of year	47,574,201	17,720,154	35,382,772	19,275,195
Net position, end of year	\$ 49,150,966	\$ 19,020,076	\$ 47,574,201	\$ 17,720,154

The accompanying notes are an integral part of these financial statements.

JACKSON COLLEGE

Statements of Cash Flows

	Year Ended June 30,	
	Primary Government 2023	Primary Government 2022
Cash flows from operating activities		
Tuition and fees	\$ 9,515,475	\$ 8,408,723
Housing	1,228,939	696,560
Hospitality services	412,377	275,527
Grants and contracts	7,789,796	5,387,195
Contract training	184,454	74,476
Payments to vendors	(10,964,678)	(12,841,805)
Payment to or on behalf of employees	(32,662,864)	(28,160,386)
Payments to students	(1,738,140)	(8,244,415)
Potter Center activities	664,822	218,892
Bookstore	212,473	565,549
Seminars, workshops and other	2,429,053	1,460,763
Net cash used in operating activities	(22,928,293)	(32,158,921)
Cash flows from noncapital financing activities		
State appropriations	13,708,653	13,843,541
Local property taxes	5,901,192	5,621,776
Pell grant receipts	7,778,549	7,444,487
Federal Higher Education Emergency Relief Fund receipts	3,927	13,373,825
Gifts and contributions for other than capital purposes	123,425	121,918
Direct loan program receipts	6,314,514	5,133,284
Direct loan program disbursements	(6,314,514)	(5,133,284)
State scholarship and grant receipts	63,774	56,690
State scholarship and grant disbursements	(63,774)	(56,690)
Transfer to Jackson College Foundation	-	(10,000)
Net cash provided by noncapital financing activities	27,515,746	40,395,547
Cash flows from capital and related financing activities		
Capital gift and grant proceeds	-	859,529
Purchases and construction of capital assets	(6,250,775)	(6,573,247)
Proceeds from sale of capital assets	3,088	213,552
Insurance proceeds	138,640	2,802,452
Principal paid on capital debt	(3,555,000)	(3,100,000)
Interest paid on capital debt	(905,044)	(987,893)
Net cash used in capital and related financing activities	(10,569,091)	(6,785,607)
Cash flows from investing activities		
Purchase of investments	(10,140,763)	-
Interest and dividends on investments	132,286	4,925
Proceeds from sales and maturities of investments	10,178,357	-
Net cash provided by investing activities	169,880	4,925
Net (decrease) increase in cash and cash equivalents	(5,811,758)	1,455,944
Cash and cash equivalents, beginning of year	12,054,994	10,599,050
Cash and cash equivalents, end of year	\$ 6,243,236	\$ 12,054,994

continued...

The accompanying notes are an integral part of these financial statements.

JACKSON COLLEGE

Statements of Cash Flows

	Year Ended June 30,	
	2023	2022
Reconciliation of operating loss to net cash used in operating activities		
Operating loss	\$ (25,702,005)	\$ (33,379,164)
Adjustments to reconcile operating loss to net cash used in operating activities:		
Depreciation and amortization expense	4,145,221	4,582,763
Change in operating assets and liabilities that provided (used) cash:		
Tuition and other receivables, net	194,509	(754,466)
Federal and state grants receivable	1,831,876	64,204
Inventories	(131,008)	(108,249)
Prepaid and other assets	108,410	264,291
Accounts payable	(315,721)	1,005,323
Accrued compensation and other benefits	(71,165)	(196,480)
Unearned revenue	(512,423)	(128,939)
Change in pension liability	7,265,594	(10,762,135)
Change in other postemployment benefits liability	407,203	(3,118,997)
Change in pension deferred inflows	(4,519,114)	6,445,927
Change in other postemployment benefits deferred inflows	(1,320,284)	1,063,070
Change in pension deferred outflows	(3,781,639)	2,301,370
Change in other postemployment benefits deferred outflows	(527,747)	562,561
Net cash used in operating activities	\$ (22,928,293)	\$ (32,158,921)

concluded.

JACKSON COLLEGE

Notes to Financial Statements

1. MISSION

Jackson College (the “College”) is a Michigan Community College whose mission is to assist learners in identifying and achieving their educational goals. The College offers four associate degrees, numerous certificate programs, and other educational programs while being accredited by the North Central Association of Colleges and Secondary Schools. The primary education centers for the College are its 500-acre main campus situated six miles south of Jackson, and extension centers located in Hillsdale and Adrian (Lenawee Center).

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

The College is governed by an elected seven member board of trustees. The College has one affiliated organization that is evaluated in accordance with GASB Statement No. 61, *The Financial Reporting Entity: Omnibus*. This organization is described below:

Jackson College Foundation (the "Foundation") is a legally separate, tax-exempt not-for-profit organization that was formed to solicit, collect, and invest donations made for the promotion of educational activities at and to augment the facilities of the College. The Foundation acts primarily as a fundraising organization to supplement the resources of the College in support of its programs and facilities. As the restricted resources held by the Foundation can be used only by, or for the benefit of, the College, the Foundation is considered a component unit of the College.

The College presents the Foundation as a discretely presented component unit of the College.

Separate financial statements are issued for the Foundation and are prepared in accordance with the accounting standards established by the Governmental Accounting Standards Board. These separate financial statements may be obtained from the College's Business Office.

Basis of Presentation

The accompanying financial statements have been prepared using the economic resource measurement focus and the accrual basis of accounting, whereby revenue is recognized when earned and expenses are recognized when the related liabilities are incurred and certain measurement and matching criteria are met.

The College prepares its annual financial statements in accordance with GASB Statement No. 35, *Basic Financial Statements - and Management's Discussion and Analysis - for Public Colleges and Universities, an amendment of GASB Statement No. 34*, as described below, and the American Institute of Certified Public Accountants' Audit and Accounting Guide, *Audits of State and Local Governments (GASB 34 Edition)*. The financial statements also consider the provisions of the Michigan Department of Career Development's *Manual for Uniform Financial Reporting - Michigan Public Community Colleges, 2001*.

Under the provisions of GASB Statement No. 35, the College is permitted to report as a special purpose government engaged only in business type activities ("BTA"). Business type activities are those that are financed in whole or in part by fees charged to external users in exchange for goods and services. BTA reporting requires the College to present only the basic financial statements and required supplementary information (RSI) for an enterprise fund that includes management's discussion and analysis (MD&A), a statement of net position, a statement of revenues, expenses, and changes in net position, a statement of cash flows, notes to the financial statements, and other applicable RSI and related notes. Fund financial information is not required for BTA reporting.

Risks and Economic Uncertainties

The outbreak of a novel coronavirus (COVID-19), which the World Health Organization declared in March 2020 to be a pandemic, continues to spread throughout the United States of America and the globe. The extent of the ultimate impact of the pandemic on the College's operational and financial performance will depend on various developments, including the duration and spread of the outbreak, and its impact on funders, students, employees, and vendors, all of which cannot be reasonably predicted at this time. In response to the pandemic, the College was awarded \$21,231,197 during 2021 from the Coronavirus Relief Supplemental Appropriations Act and American Rescue Plan Act and \$4,972,721 during 2020 from the Coronavirus Aid, Relief, and Economic Security Act. The College recognized revenue from these awards of \$3,927 and \$15,858,643 during 2023 and 2022, respectively. While management reasonably expects the COVID-19 outbreak to impact the College's financial condition, operating results, and timing and amounts of cash flows, the related financial consequences and duration are highly uncertain.

Use of Estimates

The process of preparing financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions regarding certain types of assets, liabilities, revenues, and expenses. Actual results may differ from estimated amounts. Significant estimates include but are not limited to the assumptions based on historical trends and industry standards used in the actuarial valuation of the MPSERS pension and OPEB plans, the accounts receivable allowance for bad debts, and the useful lives of depreciable capital assets.

Cash and Cash Equivalents

Cash and cash equivalents consist of demand deposits in banks, cash on hand, money market accounts, and any certificates of deposit with an original maturity of three months or less, except that such investments purchased with endowment assets are classified as investments.

Investments

Investments are carried at fair value determined using quoted market prices. A portion of the investments at MILAF are invested in open market securities, such as commercial paper and US Treasury Notes which are managed by an investment advisor. All of these types of investments are recorded at the initial investment amount plus earned interest and are classified as short- or long-term investments based on the instrument's maturity date.

The College endowment investment income spending policy is 100% of the realized earnings of each College endowment. The annual spending income allocation cannot reduce the original gift principal. There is no net appreciation on investments of donor-restricted College endowments included in net position at June 30, 2023 or 2022. According to the law of the State of Michigan, the Board of Trustees may appropriate for expenditure for the uses and purposes for which an endowment is established an allocation of the net appreciation, realized and unrealized, in the fair value of the assets of an endowment over the historic dollar value as is prudent under the facts and circumstances prevailing at the time of the action or decision.

Inventories

Inventories are stated at the lower of cost, determined by the first-in, first-out method, or market.

JACKSON COLLEGE

Notes to Financial Statements

Capital Assets

Capital assets, consisting of institutional physical properties used in College operations, are recorded at cost or, if acquired by gift, at estimated acquisition cost at the date of acquisition. Building additions and improvements with a cost in excess of \$30,000 are capitalized if the life of the building is extended or square footage is added. Collections, such as works of art, are capitalized if such items are held for public exhibition, education, or research in furtherance of public service. Equipment with a cost in excess of \$1,000 with a useful life of more than one year is capitalized. Expenses for routine maintenance and ordinary repairs are expensed as incurred. Library books are expensed the year of purchase. Certain maintenance and replacement reserves have been established to provide for significant repair and maintenance costs to facilities.

Depreciation, which includes amortization of leasehold improvements, is provided for capital assets on a straight-line basis over the estimated useful life or the term of the lease, if shorter, of the assets as follows:

Classification	Estimated Useful Lives
Buildings	40 years
Infrastructure and land improvements	15 years
Building and leasehold improvements	10 years
Artwork	10 years
Furniture and fixtures	5 years
Computer equipment	3 years

Deferred Outflows of Resources

In addition to assets, the statements of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to one or more future periods and so will not be recognized as an outflow of resources (expense/ expenditure) until then. The College reports a deferred outflow of resources for its deferred charge on bond refunding, which results from the difference in the carrying value of refunded debt and its reacquisition price. This deferred outflow is amortized over the shorter of the refunded or refunding bonds. The College also reports deferred outflows of resources related to certain pension and other postemployment benefits (OPEB) related amounts. More detailed information, including the amortization of these amounts can be found in Note 7.

Deferred Inflows of Resources

In addition to liabilities, the statements of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to one or more future periods and so will not be recognized as an inflow of resources (revenue) until that time. The College reports deferred inflows of resources for certain pension and OPEB related amounts. More detailed information can be found in Note 7.

Notes to Financial Statements

Pension and Other Postemployment Benefits

For purposes of measuring the net pension and OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to pension and OPEB, pension and OPEB expense, information about the fiduciary net position of the Plan and additions to/deductions from the plan fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Revenue Recognition

Revenue from state appropriations are recognized in accordance with the accounting method described in the *Manual for Uniform Financial Reporting -- Michigan Public Community Colleges, 2001*, which provides that state appropriations are recorded as revenue in the period for which such amounts are appropriated. Student tuition and related revenues and expenses of an academic semester are reported in the fiscal year in which the program is conducted. Property taxes are recorded as revenue when received, which approximates the amounts when levied.

Operating revenues of the College consist of tuition and fees, grants and contracts, housing, sales and services of educational activities and auxiliary enterprise revenues. Transactions related to capital and financing activities, noncapital financing activities, investing activities, State appropriations, property taxes, and Federal Pell grant revenue are components of nonoperating and other revenues. Operating expenses include the cost of services, administrative expenses, and depreciation on capital assets. All expenses not meeting this definition are reported as nonoperating expenses. For financial reporting purposes, restricted resources are deemed to be utilized first when both restricted and unrestricted resources are available to satisfy an expense.

Revenues received prior to year end that are related to the next fiscal year are recorded as unearned revenues. Unearned revenue relates primarily to student tuition and fees for the spring semester, student deposits and deposits of diverted Michigan income tax withholding from employers contracting with the College under the Michigan New Jobs Training Program to be used for future employee trainings.

Sabbatical Leaves

In accordance with the Master Agreement with the Faculty Association, the College grants sabbatical leaves to various full-time instructors. The leaves are granted to enhance the personal and professional competence of the instructors who are required to return to the College for a period of two years. Compensation is accounted for as an expense in the fiscal year the leave is taken.

Other Compensated Absences

Other compensated absences represent the accumulated liability to be paid under the College's current vacation and terminated leave pay policies. As the amounts are due on demand at the time of employee termination, the liability is classified as current (accrued compensation and other benefits) in the statements of net position.

JACKSON COLLEGE

Notes to Financial Statements

Change in Accounting Principle

For 2023, the College implemented Governmental Accounting Standards Board (GASB) Statement No. 96, *Subscription-Based Information Technology Arrangements* ("SBITAs"). The standard requires recognition of certain right-to-use subscription assets and liabilities for contracts that convey control of the right to use another party's (a SBITA vendor's) information technology software, alone or in combination with tangible capital assets, as specified in the contract for a period of time in an exchange or exchange-like transaction. The implementation of the standard effective July 1, 2021, did not have an impact on the College's financial statements. No right-to-use subscription assets or liabilities were recognized upon the date of implementation or during the fiscal years ended June 30, 2023 and 2022.

Net Position

Net position is classified into the following categories:

Net investment in capital assets: Capital assets, net of accumulated depreciation, unspent bond proceeds, and outstanding principal balances of debt attributable to the acquisition, construction, or improvement of those assets.

Restricted nonexpendable: Net position subject to externally imposed constraints that they be maintained permanently. Nonexpendable net position includes the corpus portion (historical value) of gifts to permanent endowment funds and certain investment earnings stipulated by the donor to be reinvested permanently.

Restricted expendable: Net position whose use by the College is subject to externally imposed constraints that can be fulfilled by actions of the College pursuant to those constraints or that expire by the passage of time. The restricted expendable balance of the College consists primarily of funds restricted for student loans, scholarships, and other purposes.

Unrestricted: Net position that is not subject to externally imposed constraints. Unrestricted net position may be designated for specific purposes by action of management or the board of trustees.

The College's net investment in capital assets consists of the following as of June 30:

	2023	2022
Capital assets not being depreciated	\$ 3,090,310	\$ 6,077,384
Capital assets being depreciated	77,955,129	72,862,501
Deferred charge on refunding	231,044	292,010
Bonds payable	(27,822,651)	(31,500,121)
Accounts payable	(268,823)	(779,582)
Total net investment in capital assets	\$ 53,185,009	\$ 46,952,192

JACKSON COLLEGE

Notes to Financial Statements

Reclassification

Certain amounts as reported in the 2022 financial statements have been reclassified to conform with the 2023 presentation.

3. DEPOSITS AND INVESTMENTS

State of Michigan statutes authorize the College to invest in bonds and other direct and certain indirect obligations of the U.S. Treasury; certificates of deposit, savings accounts, deposit accounts, or depository receipts of a bank, savings and loan association, or credit union, which is a member of the Federal Deposit Insurance Corporation, or National Credit Union Administration, respectively; and in commercial paper of corporations located in this state rated prime by at least one of the standard rating services. The College is also authorized to invest in U.S. government or federal agency obligation repurchase agreements, bankers' acceptances of U.S. banks, and mutual funds comprised of investments as outlined above. The College's investment policy allows for all of these types of investments.

The College's deposits and investments are included on the statements of net position under the following classifications as of June 30:

	2023	2022
Cash and cash equivalents	\$ 6,243,236	\$ 12,054,994
Investments	14,385,928	14,198,472
	<u>\$ 20,629,164</u>	<u>\$ 26,253,466</u>

The above amounts are categorized as follows at June 30:

	2023	2022
Bank deposits (checking, savings, cash sweep accounts and certificates of deposit)	\$ 6,238,833	\$ 12,050,685
Petty cash	4,403	4,309
Total deposits	6,243,236	12,054,994
Investment in U.S Government bonds	3,546,115	3,758,042
Investments in equity securities	2,485	16,794
Michigan Liquid Asset Fund	10,837,328	10,423,636
Total	<u>\$ 20,629,164</u>	<u>\$ 26,253,466</u>

JACKSON COLLEGE

Notes to Financial Statements

The College utilizes fair value measurements to record fair value adjustments to their investment securities and to determine fair value disclosures. These assets are recorded at fair value on a recurring basis.

The following is a description of the valuation methodology used for assets recorded at fair value. The description includes an indication of the level of the fair value hierarchy in which the assets are classified. There have been no changes in the methodologies used at June 30, 2023 or 2022.

U.S. government obligations: Level 1 fair value measurement is based upon the closing price reported in the active market in which the individual securities are traded.

The College's investments are all measured as a Level 1 within the fair value hierarchy on a recurring basis as of June 30, 2023 and 2022. The nationally recognized statistical rating organization (NRSRO) utilized is primarily Moody's Investor Service. At June 30, 2023, the College's investments subject to credit risk (interest rate fluctuations) held by counterparties include Federal Home Loan Bank bonds that possess NRSRO ratings of Aaa and mature on June 30, 2026.

The College's shares in the Michigan Liquid Asset Fund (MILAF) External Investment Pool are recorded at amortized cost, which approximates fair value.

The College had the following investments in the MILAF as of June 30, 2023:

Investment	Maturity	Amortized Cost	Rating
Michigan Liquid Asset Fund	n/a	<u>\$ 10,837,328</u>	S&P AAAm

The College had the following investments in the MILAF as of June 30, 2022:

Investment	Maturity	Amortized Cost	Rating
Michigan Liquid Asset Fund	n/a	<u>\$ 10,423,636</u>	S&P AAAm

Interest Rate Risk. State law limits the allowable investments and the maturities of some of the allowable investments. The College's investment policy does not have specific limits in excess of state law on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

JACKSON COLLEGE

Notes to Financial Statements

Custodial Credit Risk - Deposits. Custodial credit risk is the risk that in the event of a bank failure, the College's deposits may not be returned. State law does not require and the College does not have a policy for deposit custodial credit risk. As of June 30, 2023, \$6,119,921 of the College's bank deposits balance of \$6,468,839 was exposed to custodial credit risk because it was uninsured and uncollateralized. As of June 30, 2022, \$11,903,928 of the College's bank deposits balance of \$12,403,928 was exposed to custodial credit risk because it was uninsured and uncollateralized.

Custodial Credit Risk – Investments. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the College will not be able to recover the value of its investments that are in the possession of an outside party. State law does not require and the College does not have a policy for investment custodial credit risk. However, all investments are in the name of the College, and the investments are held in trust accounts with each financial institution from which they were purchased.

4. TUITION AND OTHER RECEIVABLES, NET

Tuition and other receivables result from various revenue sources including student tuition and fee billings, auxiliary enterprise sales and contract training revenues.

Tuition and other receivables, net, consist of the following amounts at June 30:

	2023	2022
Tuition and fees	\$ 2,184,360	\$ 2,178,953
Private grants	17,309	45,775
Reimbursements	516,668	684,624
Employees	4,619	8,113
Total	2,722,956	2,917,465
Less allowances	700,000	700,000
Tuition and other receivables, net	\$ 2,022,956	\$ 2,217,465

JACKSON COLLEGE

Notes to Financial Statements

5. CAPITAL ASSETS

The following tables present in summary fashion the changes in the components of capital assets for the years ended June 30:

2023	Beginning Balance	Additions	Disposals	Transfers	Ending Balance
Nondepreciable capital assets					
Land	\$ 1,228,765	\$ -	\$ -	\$ -	\$ 1,228,765
Construction in progress	4,848,619	1,590,030	-	(4,577,104)	1,861,545
Subtotal nondepreciable capital assets	6,077,384	1,590,030	-	(4,577,104)	3,090,310
Depreciable capital assets					
Infrastructure and land improvements	9,314,401	721,301	-	3,878,978	13,914,680
Buildings and improvements	116,775,923	3,053,040	-	698,126	120,527,089
Leasehold improvements	2,247,106	-	-	-	2,247,106
Artwork	6,366,227	-	-	-	6,366,227
Furniture, fixtures and equipment	17,908,369	886,404	(77,008)	-	18,717,765
Subtotal depreciable capital assets	152,612,026	4,660,745	(77,008)	4,577,104	161,772,867
Less accumulated depreciation					
Infrastructure and land improvements	4,005,489	518,905	-	-	4,524,394
Buildings and improvements	50,003,900	2,945,149	-	-	52,949,049
Leasehold improvements	2,209,654	37,452	-	-	2,247,106
Artwork	5,949,537	111,282	-	-	6,060,819
Furniture, fixtures and equipment	17,580,945	532,433	(77,008)	-	18,036,370
Total accumulated depreciation	79,749,525	4,145,221	(77,008)	-	83,817,738
Subtotal depreciable capital assets, net	72,862,501	515,524	-	4,577,104	77,955,129
Total capital assets, net	\$ 78,939,885	\$ 2,105,554	\$ -	\$ -	\$ 81,045,439

JACKSON COLLEGE

Notes to Financial Statements

2022	Beginning Balance	Additions	Disposals	Transfers	Ending Balance
Nondepreciable capital assets					
Land	\$ 1,228,765	\$ -	\$ -	\$ -	\$ 1,228,765
Construction in progress	639,139	4,535,931	-	(326,451)	4,848,619
Subtotal nondepreciable capital assets	1,867,904	4,535,931	-	(326,451)	6,077,384
Depreciable capital assets					
Infrastructure and land improvements	7,905,352	1,354,481	-	54,568	9,314,401
Buildings and improvements	116,331,108	309,667	(136,735)	271,883	116,775,923
Leasehold improvements	2,247,106	-	-	-	2,247,106
Artwork	6,366,227	-	-	-	6,366,227
Furniture, fixtures and equipment	18,041,208	373,168	(506,007)	-	17,908,369
Subtotal depreciable capital assets	150,891,001	2,037,316	(642,742)	326,451	152,612,026
Less accumulated depreciation					
Infrastructure and land improvements	3,449,639	555,849			4,005,488
Buildings and improvements	47,234,499	2,906,137	(136,735)		50,003,901
Leasehold improvements	1,984,944	224,711			2,209,655
Artwork	5,838,255	111,282			5,949,537
Furniture, fixtures and equipment	17,294,404	784,784	(498,244)		17,580,944
Total accumulated depreciation	75,801,741	4,582,763	(634,979)	-	79,749,525
Subtotal depreciable capital assets, net	75,089,260	(2,545,447)	(7,763)	326,451	72,862,501
Total capital assets, net	\$ 76,957,164	\$ 1,990,484	\$ (7,763)	\$ -	\$ 78,939,885

Construction in progress at June 30, 2023 consists primarily of construction costs for the Space Observatory, the Campus Mall, the Jets Air Station and housing updates. The projects are expected to be completed during fiscal year 2024 at an additional cost and commitment of approximately \$4.7 million, with the exception of the Campus Mall which is expected to be completed in fiscal year 2027 for an additional cost of approximately \$7.8 million.

JACKSON COLLEGE

Notes to Financial Statements

6. LONG-TERM LIABILITIES

Long-term liability activity for years ended June 30 was as follows:

2023	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Bonds payable					
General Bonds - 2014	\$ 6,540,000	\$ -	\$ 520,000	\$ 6,020,000	\$ 740,000
General Bonds - 2015	7,635,000	-	450,000	7,185,000	470,000
General Bonds - 2016	4,290,000	-	1,040,000	3,250,000	1,060,000
General Bonds - 2017	1,175,000	-	1,175,000	-	-
General Bonds - 2020	11,340,000	-	370,000	10,970,000	375,000
Total bonds payable	30,980,000	-	3,555,000	27,425,000	2,645,000
Deferred amounts					
Bond premium	568,498	-	126,192	442,306	126,192
Bond discount	(48,377)	-	(3,722)	(44,655)	(3,722)
Total deferred amounts	520,121	-	122,470	397,651	122,470
	\$ 31,500,121	\$ -	\$ 3,677,470	27,822,651	\$ 2,767,470
Less current portion				2,767,470	
Long-term liabilities, net of current portion				\$ 25,055,181	

2022	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Bonds payable					
General Bonds - 2014	\$ 7,060,000	\$ -	\$ 520,000	\$ 6,540,000	\$ 520,000
General Bonds - 2015	8,070,000	-	435,000	7,635,000	450,000
General Bonds - 2016	5,305,000	-	1,015,000	4,290,000	1,040,000
General Bonds - 2017	2,305,000	-	1,130,000	1,175,000	1,175,000
General Bonds - 2020	11,340,000	-	-	11,340,000	370,000
Total bonds payable	34,080,000	-	3,100,000	30,980,000	3,555,000
Deferred amounts					
Bond premium	694,689	-	126,191	568,498	126,192
Bond discount	(52,099)	-	(3,722)	(48,377)	(3,722)
Total deferred amounts	642,590	-	122,469	520,121	122,470
	\$ 34,722,590	\$ -	\$ 3,222,469	31,500,121	\$ 3,677,470
Less current portion				3,677,470	
Long-term liabilities, net of current portion				\$ 27,822,651	

JACKSON COLLEGE

Notes to Financial Statements

Bonded Debt

\$9,280,000 General Refunding Bonds, Series 2014

The College issued \$9,280,000 in refunding bonds with an interest rate of 2.00% to 4.25% to refund \$9,300,000 of outstanding 2010 Series Bonds with an interest rate of 4.90% to 6.27%, maturing in 2030. The bonds mature at varying amounts through 2030.

\$9,990,000 General Bonds, Series 2015

Unsecured bonds mature in annual amounts ranging from \$350,000 to \$745,000 through 2035 with interest charged at rates ranging from 3.00% to 3.625% per annum.

\$9,255,000 General Refunding Bonds, Series 2016

The College issued \$9,255,000 in refunding bonds with an interest rate of 2.00% to 3.00% to refund \$9,465,000 of outstanding 2006 Series Bonds with an interest rate of 4.10% to 4.50%, maturing in 2026. The bonds mature at varying amounts through 2026.

\$8,195,000 General Refunding Bonds, Series 2017

The College issued \$8,195,000 in refunding bonds with an interest rate of 2.00% to 3.00% to refund \$2,910,000 of outstanding 2007 Series Bonds with an interest rate of 4.00% to 4.15%, maturing in 2024 and \$5,385,000 of outstanding 2008 Series Bonds with an interest rate of 3.75% to 4.50%, maturing in 2029. The bonds matured at varying amounts through 2023.

\$11,340,000 General and Refunding Bonds, Series 2020

The College issued \$9,210,000 in refunding bonds and \$2,130,000 of general bonds with an interest rate of 2.00% to 2.625% to refund \$9,725,000 of outstanding 2015 Series Housing Revenue Bonds held by Jackson College Dormitories with an interest rate of 5.00% to 6.75%, maturing in 2047. The bonds mature at varying amounts through 2046. As of June 30, 2020, the Jackson College Dormitories Series 2015 Housing Revenue Bonds and are considered defeased and the liability has been removed from the statement of financial position of JCD.

JACKSON COLLEGE

Notes to Financial Statements

Scheduled principal and interest requirements of long-term debt for years succeeding June 30, 2023, are summarized below:

Year Ending June 30,	Principal	Interest	Total
2024	\$ 2,645,000	\$ 812,495	\$ 3,457,495
2025	2,685,000	747,494	3,432,494
2026	2,770,000	663,594	3,433,594
2027	1,860,000	576,944	2,436,944
2028	1,910,000	515,894	2,425,894
2029-2033	7,260,000	1,674,872	8,934,872
2034-2038	3,860,000	797,201	4,657,201
2039-2043	2,675,000	429,344	3,104,344
2044-2047	1,760,000	92,206	1,852,206
Totals	<u>\$ 27,425,000</u>	<u>\$ 6,310,044</u>	<u>\$ 33,735,044</u>

During fiscal 2004, the College entered into a lease agreement with the State of Michigan as part of the Capital Outlay program offered by the State Building Authority. The State appropriated approximately \$1,500,000 toward the construction of the College's Lenawee Center. During October 2023, the lease term ended, at which time the College paid \$1 and obtained title to the Center. During fiscal 2008, the College entered into a similar lease as part of the construction of the new Atkinson Hall building and the renovation of a section of Whiting Hall. The net State contribution amounted to \$7,318,398. Again, in fiscal year 2011, the College entered into another lease with the State of Michigan in connection with the renovation of Whiting Hall and the building of the Health Laboratory Center. The net state contribution amounted to \$10,016,314. In fiscal year 2016, the College entered into another lease with the State of Michigan in connection with the renovation of Bert Walker Hall. The net state contribution amounted to \$7,446,282 once the renovation was complete in fiscal 2017. The appropriations were funded by the issuance of bonds by the State Building Authority. In return, the College has deeded the buildings to the State Building Authority as collateral for the bondholders. The College and the State of Michigan are leasing the buildings from the State Building Authority for the period that the bonds for the buildings are being repaid by the State Building Authority. These lease payments are made out of the State of Michigan general operating budget. The College includes the buildings as part of its total investment in physical plant as the College will obtain title to the buildings at the end of the leases. No corresponding obligations have been recorded since there are no payments due by the College under these lease agreements.

Notes to Financial Statements

7. PENSION AND OTHER POSTEMPLOYMENT BENEFIT PLANS

Defined Benefit

Plan Description

The Michigan Public School Employees' Retirement System (the "System" or MPSERS) is a cost-sharing, multiple employer, state-wide, defined benefit public employee retirement plan governed by the State of Michigan (the "State") originally created under Public Act 136 of 1945, recodified and currently operating under the provisions of Public Act 300 of 1980, as amended. Section 25 of this act establishes the board's authority to promulgate or amend the provisions of the System. The board consists of twelve members - eleven appointed by the Governor and the State Superintendent of Instruction, who serves as an ex-officio member.

The System's pension plan was established by the State to provide retirement, survivor and disability benefits to public school employees. In addition, the System's health plan provides all retirees with the option of receiving health, prescription drug, dental and vision coverage under the Michigan Public School Employees' Retirement Act (1980 PA 300 as amended).

The System is administered by the Office of Retirement Services (ORS) within the Michigan Department of Technology, Management & Budget. The Department Director appoints the Office Director, with whom the general oversight of the System resides. The State Treasurer serves as the investment officer and custodian for the System.

The System's financial statements are available on the ORS website at www.michigan.gov/orsschools.

Pension Benefits Provided

Benefit provisions of the defined benefit pension plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions for the defined benefit (DB) pension plan. Depending on the plan option selected, member retirement benefits are determined by final average compensation, years of service, and a pension factor ranging from 1.25% to 1.50%. DB members are eligible to receive a monthly benefit when they meet certain age and service requirements. The System also provides disability and survivor benefits to DB plan members.

A DB member plan member who leaves Michigan public school employment may request a refund of his or her member contributions to the retirement system account if applicable. A refund cancels a former member's rights to future benefits. However, returning members who previously received a refund of their contributions may reinstate their service through repayment of the refund upon satisfaction of certain requirements.

Notes to Financial Statements

Participants in the defined contribution plan consist of one of the following: (1) members who worked for a Michigan public school on or after September 4, 2012 and elected to be enrolled in the defined contribution plan; (2) members who elected to transfer from the defined benefit plan to the defined contribution plan under the reform (P.A. 300) of 2012; or (3) members who worked for a Michigan public school on or after February 1, 2018 and did not elect participation in the Pension Plus 2 plan. Members who worked for a Michigan public school on or after September 4, 2012 and elected to be enrolled in the defined contribution plan receive a 100% match of the member contribution rate up to a maximum of 3% based on the member's gross earnings. Additionally, there is a mandatory employer contribution of 4% of the member's gross earnings for MPSERS members who elected to convert from a Basic or MIP benefit plan to the defined contribution benefit plan. Members electing the Pension Plus or Pension Plus 2 benefit plan receive a 50% match of the member's contribution percent up to a maximum of 1% based on the member's gross earnings. Effective October 1, 2017, there is a mandatory employer contribution of 4% of the member's gross earnings for members who elect the Defined Contribution benefit plan. The employer must match 100% of the employee contribution for any member who elected the Personal Healthcare Fund up to a maximum of 2% of the member's gross earnings. For all members with a Personal Health Care Fund (PHF), the first 2% of DC contributions must go into the PHF and must be matched 100% by the employer.

Other Postemployment Benefits Provided

Benefit provisions of the postemployment healthcare plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions. Retirees have the option of health coverage, which, through 2012, was funded on a cash disbursement basis. Beginning fiscal year 2013, it is funded on a prefunded basis. The System has contracted to provide the comprehensive group medical, prescription drug, dental and vision coverage for retirees and beneficiaries. A subsidized portion of the premium is paid by the System with the balance deducted from the monthly pension of each retiree healthcare recipient. For members who first worked before July 1, 2008, (Basic, MIP-Fixed, and MIP Graded plan members) the subsidy is the maximum allowed by statute. To limit future liabilities of Other Postemployment Benefits, members who first worked on or after July 1, 2008 (MIP-Plus plan members) have a graded premium subsidy based on career length where they accrue credit towards their insurance premiums in retirement, not to exceed the maximum allowable by statute. Public Act 300 of 2012 sets the maximum subsidy at 80% beginning January 1, 2013; 90% for those Medicare eligible and enrolled in the insurances as of that date. Dependents are eligible for healthcare coverage if they meet the dependency requirements set forth in Public Act 300 of 1980, as amended.

Public Act 300 of 2012 granted all active members of the Michigan Public School Employees Retirement System, who earned service credit in the 12 months ending September 3, 2012 or were on an approved professional services or military leave of absence on September 3, 2012, a voluntary election regarding their retirement healthcare. Any changes to a member's healthcare benefit are effective as of the member's transition date, which is defined as the first day of the pay period that begins on or after February 1, 2013.

Under Public Act 300 of 2012, members were given the choice between continuing the 3% contribution to retiree healthcare and keeping the premium subsidy benefit described above, or choosing not to pay the 3% contribution and instead opting out of the subsidy benefit and becoming a participant in the Personal Healthcare Fund (PHF), a portable, tax-deferred fund that can be used to pay healthcare expenses in retirement. Participants in the PHF are automatically enrolled in a 2% employee contribution into their 457 account as of their transition date, earning them a 2% employer match into a 401(k) account. Members who selected this option stop paying the 3% contribution to retiree healthcare as of the day before their transition date, and their prior contributions were deposited into their 401(k) account.

Contributions

Employers are required by Public Act 300 of 1980, as amended, to contribute amounts necessary to finance the coverage of active and retired members. Contribution provisions are specified by State statute and may be amended only by action of the State Legislature.

JACKSON COLLEGE

Notes to Financial Statements

Employer contributions to the System are determined on an actuarial basis using the entry age normal actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated on a level basis over the service of the individual between entry age and assumed exit age. The portion of this cost allocated to the current valuation year is called the normal cost. The remainder is called the actuarial accrued liability. Normal cost is funded on a current basis. The unfunded (overfunded) actuarial accrued liability as of the September 30, 2021 valuation will be amortized over a 17-year period beginning October 1, 2021 and ending September 30, 2038.

The table below summarizes pension contribution rates in effect for fiscal year 2023, which excludes supplemental MPSERS UAAL employer stabilization contributions that are passed through the College to MPSERS based on rates ranging from 15.05% - 16.65% on prior year covered payroll:

Benefit Structure	Member Rates	Employer Rates
Basic	0.00% - 4.00%	20.14% - 20.16%
Member Investment Plan (MIP)	3.00% - 7.00%	20.14% - 20.16%
Pension Plus	3.00% - 6.40%	17.22% - 17.24%
Pension Plus 2	6.20%	19.93% - 19.95%
Defined Contribution	0.00%	13.73% - 13.75%

Required contributions to the pension plan from the College were approximately \$2,850,000, \$2,119,000 and \$2,155,000 for the years ended June 30, 2023, 2022 and 2021.

The table below summarizes OPEB contribution rates in effect for fiscal year 2023:

Benefit Structure	Member Rates	Employer Rates
Premium Subsidy	3.00%	8.07% - 8.09%
Personal Healthcare Fund (PHF)	0.00%	7.21% - 7.23%

Required contributions to the OPEB plan from the College were approximately \$464,000, \$480,000 and \$492,000 for the years ended June 30, 2023, 2022 and 2021, respectively.

The table below summarizes defined contribution rates in effect for fiscal year 2023:

Benefit Structure	Member Rates	Employer Rates
Defined Contribution	0.00% - 3.00%	0.00% - 7.00%
Personal Healthcare Fund (PHF)	0.00% - 2.00%	0.00% - 2.00%

For the years ended June 30, 2023, 2022, and 2021, required and actual contributions from the College for those members with a defined contribution benefit were \$116,209, \$96,400 and \$91,055, respectively.

JACKSON COLLEGE

Notes to Financial Statements

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2023 and 2022, the College reported a liability of \$24,140,860 and \$16,875,266, respectively, for its proportionate share of the MPSERS net pension liability. The net pension liability was measured as of September 30, 2022 and 2021, respectively, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation rolled forward from September 30, 2021 and 2020, respectively. The College's proportion of the net pension liability was determined by dividing each employer's statutorily required pension contributions to the system during the measurement period by the percent of pension contributions required from all applicable employers during the measurement period. At September 30, 2022, the College's proportion was 0.06419%, which was a decrease of 0.00709% points from its proportion measured as of September 30, 2021 of 0.07128%.

For the year ended June 30, 2023, the College recognized pension expense of \$1,013,185. At June 30, 2023, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Net Deferred Outflows (Inflows) of Resources
2023			
Differences between expected and actual experience	\$ 241,493	\$ 53,976	\$ 187,517
Changes in assumptions	4,148,265	-	4,148,265
Net difference between projected and actual earnings on pension plan investments	56,610	-	56,610
Changes in proportion and differences between employer contributions and proportionate share of contributions	3,961	3,919,040	(3,915,079)
	4,450,329	3,973,016	477,313
College contributions subsequent to the measurement date	2,628,374	-	2,628,374
Pension portion of Sec 147c state aid award subsequent to the measurement date	-	1,732,558	(1,732,558)
Total	\$ 7,078,703	\$ 5,705,574	\$ 1,373,129

JACKSON COLLEGE

Notes to Financial Statements

The amount reported as deferred outflows of resources related to pensions resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2024. The amount reported as deferred inflows of resources resulting from the pension portion of state aid payments received pursuant to Sec 147c of the State School Aid Act (PA 94 of 1979), will be recognized as State appropriations revenue for the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	Amount
2024	\$ (392,219)
2025	(368,481)
2026	42,548
2027	<u>1,195,465</u>
Total	<u><u>\$ 477,313</u></u>

For the year ended June 30, 2022, the College recognized pension expense of \$170,060. At June 30, 2022, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Net Deferred Outflows (Inflows) of Resources
2022			
Differences between expected and actual experience	\$ 261,405	\$ 99,375	\$ 162,030
Changes in assumptions	1,063,756	-	1,063,756
Net difference between projected and actual earnings on pension plan investments	-	5,425,344	(5,425,344)
Changes in proportion and differences between employer contributions and proportionate share of contributions	<u>6,620</u>	<u>3,722,689</u>	<u>(3,716,069)</u>
	1,331,781	9,247,408	(7,915,627)
College contributions subsequent to the measurement date	1,965,283	-	1,965,283
Pension portion of Sec 147c state aid award subsequent to the measurement date	<u>-</u>	<u>977,280</u>	<u>(977,280)</u>
Total	<u><u>\$ 3,297,064</u></u>	<u><u>\$ 10,224,688</u></u>	<u><u>\$ (6,927,624)</u></u>

JACKSON COLLEGE

Notes to Financial Statements

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2023 and 2022, the College reported a liability of \$1,407,670 and \$1,000,467, respectively, for its proportionate share of the MPSERS net OPEB liability. The net OPEB liability was measured as of September 30, 2022 and 2021, respectively, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation rolled forward from September 2021 and 2020, respectively. The College's proportion of the net OPEB liability was determined by dividing each employer's statutorily required OPEB contributions to the system during the measurement period by the percent of OPEB contributions required from all applicable employers during the measurement period. At September 30, 2022, the College's proportion was 0.06646%, which was an increase of 0.00091% points from its proportion measured as of September 30, 2021 of 0.06555%.

For the year ended June 30, 2023, the College recognized a reduction to OPEB expense of \$995,878. At June 30, 2023, the College reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Net Deferred Outflows (Inflows) of Resources
2023			
Differences between expected and actual experience	\$ -	\$ 2,757,087	\$ (2,757,087)
Changes in assumptions	1,254,702	102,165	1,152,537
Net difference between projected and actual earnings on OPEB plan investments	110,021	-	110,021
Changes in proportion and differences between employer contributions and proportionate share of contributions	56,735	1,128,861	(1,072,126)
	<u>1,421,458</u>	<u>3,988,113</u>	<u>(2,566,655)</u>
College contributions subsequent to the measurement date	370,564	-	370,564
Total	<u>\$ 1,792,022</u>	<u>\$ 3,988,113</u>	<u>\$ (2,196,091)</u>

The amount reported as deferred outflows of resources related to OPEB resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30,	Amount
2024	\$ (923,997)
2025	(764,320)
2026	(671,425)
2027	(169,963)
2028	(38,501)
Thereafter	<u>1,551</u>
Total	<u>\$ (2,566,655)</u>

JACKSON COLLEGE

Notes to Financial Statements

For the year ended June 30, 2022, the College recognized a reduction to OPEB expense of \$1,013,458. At June 30, 2022, the College reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

2022	Deferred Outflows of Resources	Deferred Inflows of Resources	Net Deferred Outflows (Inflows) of Resources
Differences between expected and actual experience	\$ -	\$ 2,855,763	\$ (2,855,763)
Changes in assumptions	836,341	125,148	711,193
Net difference between projected and actual earnings on OPEB plan investments	-	754,070	(754,070)
Changes in proportion and differences between employer contributions and proportionate share of contributions	14,600	1,573,416	(1,558,816)
	850,941	5,308,397	(4,457,456)
College contributions subsequent to the measurement date	413,334	-	413,334
Total	\$ 1,264,275	\$ 5,308,397	\$ (4,044,122)

Actuarial Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The total pension and OPEB liabilities in the September 30, 2021 and 2020 actuarial valuations (for the fiscal years ended June 30, 2023 and 2022) were determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial cost method	Entry age, normal
Wage inflation rate	2.75%
Investment rate of return:	
MIP and Basic plans (non-hybrid)	6.00% (6.80% in 2020)
Pension Plus plan (hybrid)	6.00% (6.80% in 2020)
Pension Plus 2 plan (hybrid)	6.00%
OPEB plans	6.00% (6.95% in 2020)
Projected salary increases	2.75% - 11.55%, including wage inflation at 2.75%
Cost of living adjustments	3% annual non-compounded for MIP members
Healthcare cost trend rate	Pre-65: 7.75% Year 1 graded to 3.5% Year 15; 3.0% Year 120 Post-65: 5.25% Year 1 graded to 3.5% Year 15; 3.0% Year 120

Notes to Financial Statements

Mortality	RP-2014 Male and Female Employee Annuitant Mortality Tables, adjusted for mortality improvements using projection scale MP-2017 from 2006. For retirees, the tables were scaled by 82% for males and 78% for females. For active members, 100% of the table rates were used for both males and females.
Other OPEB assumptions:	
Opt out assumptions	21% of eligible participants hired before July 1, 2008 and 30% of those hired after June 30, 2008 are assumed to opt out of the retiree health plan.
Survivor coverage	80% of male retirees and 67% of female retirees are assumed to have coverages continuing after the retiree's death.
Coverage election at retirement	75% of male and 60% of female future retirees are assumed to elect coverage for 1 or more dependents.

Assumption changes as a result of an experience study for the period 2012 through 2017 have been adopted by the System for use in the annual pension and OPEB valuations beginning with the September 30, 2018 valuation. The total pension and OPEB liabilities as of September 30, 2022, are based on the results of an actuarial valuation date of September 30, 2021, and rolled forward using generally accepted actuarial procedures, including the experience study. The recognition period for pension liabilities is 4.3922 years which is the average of the expected remaining service lives of all employees. The recognition period for OPEB liabilities is 6.2250 years which is the average of the expected remaining service lives of all employees. The recognition period for assets is 5 years.

Assumption changes as a result of an experience study for the period 2012 through 2017 have been adopted by the System for use in the annual pension and OPEB valuations beginning with the September 30, 2018 valuation. The total pension and OPEB liabilities as of September 30, 2021, are based on the results of an actuarial valuation date of September 30, 2020, and rolled forward using generally accepted actuarial procedures, including the experience study. The recognition period for pension liabilities is 4.4367 years which is the average of the expected remaining service lives of all employees. The recognition period for OPEB liabilities is 6.1312 years which is the average of the expected remaining service lives of all employees. The recognition period for assets is 5 years.

Changes in assumptions - September 30, 2021 Valuation. The payroll growth assumption for amortization purposes used in determining the fiscal year 2024 employer contributions decreased from 2.5% to 2.0%. Additionally, the discount rate used in the September 30, 2021 actuarial valuation decreased to 6.00% for the MIP and Basic plans, 6.00% for the Pension Plus Plan, and 6.00% for OPEB.

Changes in assumptions - September 30, 2020 Valuation. The payroll growth assumption for amortization purposes used in determining the fiscal year 2023 employer contributions decreased from 3.0% to 2.5%. The healthcare cost trend rate used in the September 30, 2020 actuarial valuation increased to 7.75%.

Notes to Financial Statements

Long-Term Expected Return on Pension Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2022 and 2021, are summarized in the following tables:

2022	Asset Class	Target Allocation	Long-term Expected Real Rate of Return	Expected Money-Weighted Rate of Return
	Domestic equity pools	25.00%	4.77%	1.19%
	Private equity pools	16.00%	8.13%	1.30%
	International equity pools	15.00%	6.26%	0.94%
	Fixed income pools	13.00%	-0.19%	-0.02%
	Real estate and infrastructure pools	10.00%	4.95%	0.50%
	Absolute return pools	9.00%	2.52%	0.23%
	Real return/opportunistic pools	10.00%	5.42%	0.54%
	Short-term investment pools	2.00%	-0.47%	-0.01%
		<u>100.00%</u>		4.67%
	Inflation			2.20%
	Risk adjustment			<u>-0.87%</u>
	Investment rate of return			<u>6.00%</u>
2021	Asset Class	Target Allocation	Long-term Expected Real Rate of Return	Expected Money-Weighted Rate of Return
	Domestic equity pools	25.00%	5.09%	1.27%
	Private equity pools	16.00%	8.58%	1.37%
	International equity pools	15.00%	7.08%	1.06%
	Fixed income pools	10.50%	-0.73%	-0.08%
	Real estate and infrastructure pools	10.00%	5.12%	0.51%
	Absolute return pools	9.00%	2.42%	0.22%
	Real return/opportunistic pools	12.50%	5.73%	0.72%
	Short-term investment pools	2.00%	-1.29%	-0.03%
		<u>100.00%</u>		5.04%
	Inflation			2.00%
	Risk adjustment			<u>-0.24%</u>
	Investment rate of return			<u>6.80%</u>

JACKSON COLLEGE

Notes to Financial Statements

Long-term Expected Return on OPEB Plan Assets

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan's target asset allocation as of September 30, 2022 and 2021, are summarized in the following tables:

2022	Asset Class	Target Allocation	Long-term Expected Real Rate of Return	Expected Money-Weighted Rate of Return
	Domestic equity pools	25.00%	4.77%	1.19%
	Private equity pools	16.00%	8.13%	1.30%
	International equity pools	15.00%	6.26%	0.94%
	Fixed income pools	13.00%	-0.19%	-0.02%
	Real estate and infrastructure pools	10.00%	4.95%	0.50%
	Absolute return pools	9.00%	2.52%	0.23%
	Real return/opportunistic pools	10.00%	5.42%	0.54%
	Short-term investment pools	2.00%	-0.47%	-0.01%
		<u>100.00%</u>		4.67%
	Inflation			2.20%
	Risk adjustment			<u>-0.87%</u>
	Investment rate of return			<u>6.00%</u>
2021	Asset Class	Target Allocation	Long-term Expected Real Rate of Return	Expected Money-Weighted Rate of Return
	Domestic equity pools	25.00%	5.09%	1.27%
	Private equity pools	16.00%	8.58%	1.37%
	International equity pools	15.00%	7.08%	1.06%
	Fixed income pools	10.50%	-0.73%	-0.08%
	Real estate and infrastructure pools	10.00%	5.12%	0.51%
	Absolute return pools	9.00%	2.42%	0.22%
	Real return/opportunistic pools	12.50%	5.73%	0.72%
	Short-term investment pools	2.00%	-1.29%	-0.03%
		<u>100.00%</u>		5.04%
	Inflation			2.00%
	Risk adjustment			<u>-0.09%</u>
	Investment rate of return			<u>6.95%</u>

Notes to Financial Statements

Rate of Return

For the fiscal year ended September 30, 2022, the annual money-weighted rate of return on pension and OPEB plan investments, net of pension and OPEB plan investment expense, was -4.18% and -4.99%, respectively. For the fiscal year ended September 30, 2021, the annual money-weighted rate of return on pension and OPEB plan investments, net of pension and OPEB plan investment expense, was 27.30% and 27.14%, respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Discount Rate

For the fiscal year ended September 30, 2022, a discount rate of 6.00% was used to measure the total pension and OPEB liabilities. This discount rate was based on the long-term expected rate of return on pension and OPEB plan investments of 6.00%. The projection of cash flows used to determine these discount rates assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension and OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension and OPEB plan investments was applied to all periods of projected benefit payments to determine the total pension and OPEB liabilities.

For the fiscal year ended September 30, 2021, a discount rate of 6.80% was used to measure the total pension liability (6.80% for the Pension Plus plan, 6.0% for the Pension Plus 2 plan, both of which are hybrid plans provided through non-university employers only) and a discount rate of 6.95% was used to measure the total OPEB liability. This discount rate was based on the long-term expected rate of return on pension and OPEB plan investments of 6.80% (6.80% for the Pension Plus plan, 6.0% for the Pension Plus 2 plan) and 6.95%, respectively. The projection of cash flows used to determine these discount rates assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension and OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension and OPEB plan investments was applied to all periods of projected benefit payments to determine the total pension and OPEB liabilities.

Sensitivity of College's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the College's proportionate share of the net pension liability calculated using the discount rate of 6.00%, as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage higher as of June 30, 2023:

	1% Decrease (5.00%)	Current Discount Rate (6.00%)	1% Decrease (7.00%)
College's proportionate share of the net pension liability	\$ 31,856,967	\$ 24,140,860	\$ 17,782,441

JACKSON COLLEGE

Notes to Financial Statements

The following presents the College's proportionate share of the net pension liability calculated using the discount rate of 6.80% (6.80% for the Pension Plus plan, 6.0% for the Pension Plus 2 plan), as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage higher as of June 30, 2022:

	1% Decrease (5.80% / 5.80% / 5.00%)	Current Discount Rate (6.80% / 6.80% / 6.00%)	1% Increase (7.80% / 7.80% / 7.00%)
College's proportionate share of the net pension liability	\$ 24,127,054	\$ 16,875,266	\$ 10,863,058

Sensitivity of College's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the College's proportionate share of the net OPEB liability calculated using the discount rate of 6.00%, as well as what the College's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage higher as of June 30, 2023:

	1% Decrease (5.00%)	Current Discount Rate (6.00%)	1% Increase (7.00%)
College's proportionate share of the net OPEB liability	\$ 2,361,232	\$ 1,407,670	\$ 604,653

The following presents the College's proportionate share of the net OPEB liability calculated using the discount rate of 6.95%, as well as what the College's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage higher as of June 30, 2022:

	1% Decrease (5.95%)	Current Discount Rate (6.95%)	1% Increase (7.95%)
College's proportionate share of the net pension liability	\$ 1,859,049	\$ 1,000,467	\$ 271,838

Sensitivity of College's Proportionate Share of the Net OPEB Liability to Healthcare Cost Trend Rate

The following presents the College's proportionate share of the net OPEB liability calculated using the assumed trend rates, as well as what the College's proportionate share of the net OPEB liability would be if it were calculated using a trend rate that is 1 percentage point lower or 1 percentage higher as of June 30, 2023:

	1% Decrease	Current Healthcare Cost Trent Rate	1% Increase
College's proportionate share of the net OPEB liability	\$ 589,465	\$ 1,407,670	\$ 2,326,122

JACKSON COLLEGE

Notes to Financial Statements

The following presents the College's proportionate share of the net OPEB liability calculated using the assumed trend rates, as well as what the College's proportionate share of the net OPEB liability would be if it were calculated using a trend rate that is 1 percentage point lower or 1 percentage higher as of June 30, 2022:

	1% Decrease	Current Healthcare Cost Trent Rate	1% Increase
College's proportionate share of the net OPEB liability	\$ 243,506	\$ 1,000,467	\$ 1,852,140

Pension and OPEB Plans Fiduciary Net Position

Detailed information about the pension and OPEB plan's fiduciary net position is available in the separately issued MPSERS financial statements available on the State of Michigan Office of Retirement Services website at www.michigan.gov/orsschools.

Payable to the Pension Plan

At June 30, 2023, the College reported a payable of \$247,653 for the outstanding amount of pension contributions to the Plan required for the year ended June 30, 2023. At June 30, 2022, the College reported a payable of \$267,090 for the outstanding amount of pension contributions to the Plan required for the year ended June 30, 2022.

Payable to the OPEB Plan

At June 30, 2023, the College reported a payable of \$19,251 for the outstanding amount of OPEB contributions to the Plan required for the year ended June 30, 2023. At June 30, 2022, the College reported a payable of \$37,395 for the outstanding amount of OPEB contributions to the Plan required for the year ended June 30, 2022.

Defined Contribution

Effective July 1, 1996, the College established the Jackson College Optional Retirement Program ("JCCORP"), a defined contribution pension plan qualified under Section 414(d) of the Internal Revenue Code. Under this plan, eligible employees as of July 1, 1996 and who are members of MPSERS, may continue their membership in MPSERS or may elect to participate in the plan and retain limited membership in the retirement system. An employee becoming eligible after July 1, 1996 may elect to become a member of MPSERS or to participate in JCCORP. Benefit provisions and contribution requirements are established and may be amended by the College. Required contributions are made by the College and the participants at a rate of 14% and 4% of eligible compensation for Staff and Faculty, respectively, and 15% and 4% of eligible compensation for Administration, respectively. For the years ended June 30, 2023 and 2022, the cost of this plan to the College was approximately \$1,420,000 and \$1,390,000 and participant contributions in the form of payroll deductions were approximately \$400,000 and \$390,000, respectively.

JACKSON COLLEGE

Notes to Financial Statements

8. RELATED PARTIES

Jackson College Foundation

The College employs all Foundation staff. In addition, the College received payments from the Foundation for student scholarships and other support, including capital gifts, totaling \$292,210 and \$1,146,678 for the years ended June 30, 2023 and 2022, respectively. The College entered into a lease agreement with the Foundation on July 1, 2012 related to its W. J. Maher Campus building. The Foundation charged the College \$206,250 and \$225,000, respectively in rent for fiscal years 2023 and 2022. The Foundation sold the building in June 2023 at which time the lease for the College ended. During fiscal year 2022, due to the COVID-19 pandemic, the Foundation transferred \$225,000 of this rent back to the College through scholarships and other support.

Dahlem Environmental Center

In August 2005, the College spun off its Dahlem Environmental Center (the "Center") operations by entering into an agreement with The Dahlem Conservancy (the "Conservancy"), an independent, nonprofit organization, and the private donor of the Center's property. Under this agreement, the College leases the Center's property to the Conservancy for a term of 30 years at an annual amount of \$1. The agreement also states that any endowment gifts received for the benefit of the Center will be restricted support of the Foundation, and the Foundation annually distribute 5% of the total endowment funds held for the benefit of the Center to the Conservancy in quarterly installments.

9. UNRESTRICTED DEFICIT

The College, through Board of Trustees action via the budget process, has designated the use of unrestricted net deficit for the following purposes at June 30:

	2023	2022
Major maintenance and equipment replacement	\$ 9,971,214	\$ 15,672,949
Future operations	<u>12,933,156</u>	<u>12,581,458</u>
Total designated	22,904,370	28,254,407
Pension and OPEB liability fund deficit	(26,371,492)	(28,847,479)
Auxiliary	(1,110,988)	-
Undesignated	<u>8,857</u>	<u>703,784</u>
Total unrestricted net deficit	<u>\$ (4,569,253)</u>	<u>\$ 110,712</u>

10. RISK MANAGEMENT

The College is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the years ended June 30, 2023 and 2022, the College carried commercial insurance to cover all risks of losses. The College has had no settled claims resulting from these risks that exceeded its commercial coverage limits in any of the past three fiscal years.

JACKSON COLLEGE

Notes to Financial Statements

11. COMMITMENTS, UNCERTAINTIES AND OTHER MATTERS

Government Programs

The College conducts certain programs pursuant to grants and contracts funded, and subject to audit, by various federal and state agencies. Amounts questioned as a result of audits, if any, may result in refunds to these governmental agencies. Any liabilities for reimbursements which may arise as the result of these audits is not believed to be material.

Employment Contract

The College is obligated pursuant to the terms of the College President's employment contract to provide housing in which the President is required to reside, maintain the buildings and grounds and pay all utilities furnished for the President's residential housing, annually reimburse certain expenses connected with the Office of the President, and annually provide an agreed upon amount of deferred compensation payable upon termination of the President's tenure. The President's employment agreement is currently scheduled to expire on August 31, 2027.

12. EXTRAORDINARY ITEMS

Jackson College received \$138,640 and \$2,802,452 of insurance proceeds during the years ended June 30, 2023 and 2022, respectively. These proceeds were received as a result of a fire which occurred in the College's Potter Center in June 2021.

13. CHANGE IN REPORTING FRAMEWORK

The Foundation's financial statements for the year ended June 30, 2021 were reported under the not-for-profit reporting model established by the Financial Accounting Standards Board (FASB). The Foundation is required to report under the governmental reporting model established by the Governmental Accounting Standards Board given that the majority of the members of the governing body are appointed by a governmental entity (Jackson College) and there is potential for unilateral dissolution by a government with the net position reverting to a government (Jackson College). As a result, the Foundation adopted the GASB reporting framework effective July 1, 2021. Beginning net position was reduced by approximately \$993,000 and \$1,095,000 in fiscal 2023 and 2022, respectively, as a result of the adoption.

■ ■ ■ ■ ■

REQUIRED SUPPLEMENTARY INFORMATION

**MPSERS COST-SHARING
MULTIPLE-EMPLOYER PLANS**

JACKSON COLLEGE

Required Supplementary Information

Schedule of the College's Proportionate Share of the Net Pension Liability

	Year Ended June 30,								
	2023	2022	2021	2020	2019	2018	2017	2016	2015
College's proportionate share of the net pension liability	\$ 24,140,860	\$ 16,875,266	\$ 27,637,401	\$ 28,816,038	\$ 27,750,921	\$ 25,076,508	\$ 25,492,530	\$ 25,348,337	\$ 31,557,371
College's proportion of the net pension liability	0.06419%	0.07128%	0.08046%	0.08701%	0.09231%	0.09677%	0.10218%	0.10378%	14.32700%
College's covered payroll	\$ 6,423,472	\$ 5,905,653	\$ 6,801,890	\$ 7,430,975	\$ 7,602,247	\$ 8,021,049	\$ 8,450,437	\$ 9,132,227	\$ 9,478,260
College's proportionate share of the net pension liability as a percentage of its covered-employee payroll	375.82%	285.75%	406.32%	387.78%	365.04%	312.63%	301.67%	277.57%	332.94%
Plan fiduciary net position as a percentage of the total pension liability	60.77%	72.60%	59.72%	60.31%	62.36%	64.21%	63.27%	63.17%	66.20%

Schedule of College Pension Contributions

	Year Ended June 30,								
	2023	2022	2021	2020	2019	2018	2017	2016	2015
Statutorily required contribution	\$ 2,849,590	\$ 2,118,576	\$ 2,155,149	\$ 2,238,743	\$ 2,356,478	\$ 2,533,991	\$ 2,340,447	\$ 2,252,429	\$ 3,135,547
Contributions in relation to the statutorily required contribution	<u>(2,849,590)</u>	<u>(2,118,576)</u>	<u>(2,155,149)</u>	<u>(2,238,743)</u>	<u>(2,356,478)</u>	<u>(2,533,991)</u>	<u>(2,340,447)</u>	<u>(2,252,429)</u>	<u>(3,135,547)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll	\$ 6,637,330	\$ 6,187,090	\$ 6,164,630	\$ 7,224,684	\$ 7,536,546	\$ 7,902,364	\$ 9,003,990	\$ 8,950,325	\$ 12,526,015
Contributions as a percentage of covered employee payroll	42.93%	34.24%	34.96%	30.99%	31.27%	32.07%	25.99%	25.17%	25.03%

See notes to the required supplementary information.

JACKSON COLLEGE

Required Supplementary Information

Schedule of the College's Proportionate Share of the Net Other Postemployment Benefits Liability

	Year Ended June 30,					
	2023	2022	2021	2020	2019	2018
College's proportionate share of the net OPEB liability	\$ 1,407,670	\$ 1,000,467	\$ 4,119,464	\$ 6,106,138	\$ 7,097,606	\$ 8,648,302
College's proportion of the net OPEB liability	0.06646%	0.06555%	0.07689%	0.08507%	0.08929%	0.09766%
College's covered payroll	\$ 6,423,472	\$ 5,905,653	\$ 6,801,890	\$ 7,430,975	\$ 7,602,247	\$ 8,021,049
College's proportionate share of the net OPEB liability as a percentage of its covered payroll	21.91%	16.94%	60.56%	82.17%	93.36%	107.82%
Plan fiduciary net position as a percentage of the total OPEB liability	83.09%	87.33%	59.44%	48.46%	42.95%	36.39%

Schedule of College Other Postemployment Benefits Contributions

	Year Ended June 30,					
	2023	2022	2021	2020	2019	2018
Statutorily required contribution	\$ 463,597	\$ 479,871	\$ 491,560	\$ 557,211	\$ 560,732	\$ 559,662
Contributions in relation to the statutorily required contribution	<u>(463,597)</u>	<u>(479,871)</u>	<u>(491,560)</u>	<u>(557,211)</u>	<u>(560,732)</u>	<u>(559,662)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll	\$ 6,637,330	\$ 6,187,090	\$ 6,164,630	\$ 7,224,684	\$ 7,536,546	\$ 7,902,364
Contributions as a percentage of covered payroll	6.98%	7.76%	7.97%	7.71%	7.44%	7.08%

See notes to the required supplementary information.

Notes to Required Supplementary Information

Pension Information

GASB 68 was implemented in fiscal year 2015. The pension plan schedules are being built prospectively. Ultimately, 10 years of data will be presented.

The amounts presented in the schedule of the College's Proportionate Share of the Net Pension Liability were determined as of September 30 of the preceding year (the plan year).

The significant changes in assumptions for each of the fiscal years ended June 30 were as follows:

- 2023 - The payroll growth assumption for amortization purposes used in determining the fiscal year 2024 employer contributions decreased from 2.5% to 2.0%. Additionally, the discount rate used in the September 30, 2021 actuarial valuation decreased to 6.00% for the MIP and Basic plans, and 6.00% for the Pension Plus Plan.
- 2022 - The payroll growth assumption for amortization purposes used in determining the fiscal year 2023 employer contributions decreased from 3.0% to 2.5%.
- 2021 - The payroll growth assumption for amortization purposes used in determining the fiscal year 2022 employer contributions decreased from 3.5% to 3.0%.
- 2020 - The discount rate used in the September 30, 2018 actuarial valuation decreased to 6.80% for the MIP and Basic plans, 6.80% for the Pension Plus Plan, and 6.00% for the Pension Plus 2 Plan.
- 2019 - The discount rate used in the September 30, 2017 actuarial valuation decreased to 7.05% for the MIP and Basic plans, 7.00% for the Pension Plus plan, and 6.00% for the Pension Plus 2 plan.
- 2018 - The discount rate used in the September 30, 2016 actuarial valuation decreased to 7.50% for the MIP and Basic plans and 7.00% for the Pension Plus plan.

OPEB Information

GASB 75 was implemented in fiscal year 2018. The OPEB plan schedules are being built prospectively. Ultimately, 10 years of date will be presented.

The amounts presented in the schedule of the College's Proportionate Share of the Net OPEB Liability were determined as of September 30 of the preceding year (the plan year).

The significant changes in assumptions for each of the fiscal years ended June 30 were as follows:

- 2023 - The payroll growth assumption for amortization purposes used in determining the fiscal year 2024 employer contributions decreased from 2.5% to 2.0%. Additionally, the discount rate used in the September 30, 2021 actuarial valuation decreased to 6.00%.
- 2022 - The payroll growth assumption for amortization purposes used in determining the fiscal year 2023 employer contributions decreased from 3.0% to 2.5%. The healthcare cost trend rate used in the September 30, 2020 actuarial valuation increased to 7.75%.
- 2021 - The payroll growth assumption for amortization purposes used in determining the fiscal year 2022 employer contributions decreased from 3.5% to 3.0%. The healthcare cost trend rate used in the September 30, 2019 actuarial valuation decreased to 7.0%.
- 2020 - The discount rate used in the September 30, 2018 actuarial valuation decreased to 6.95%.
- 2019 - The discount rate used in the September 30, 2017 actuarial valuation decreased to 7.15%.



SUPPLEMENTARY COMBINING INFORMATION

JACKSON COLLEGE
Combining Statement of Net Position (Unaudited)
 June 30, 2023

	General Fund	Designated Fund	Restricted Funds	Pension and OPEB Liability Fund	Auxiliary Funds	Endowment Funds	Plant Funds	Combined Total
Assets								
Current assets								
Cash and cash equivalents	\$ (300,773)	\$ 541,469	\$ (2,940,288)	\$ -	\$ (699,159)	\$ 17,561	\$ 9,624,426	\$ 6,243,236
Tuition and other receivables, net	1,533,107	-	14,914	-	(1,167)	14,401	461,701	2,022,956
State appropriations receivable	2,619,706	525,938	-	-	-	-	-	3,145,644
Federal and state grants receivable	9,200	-	4,106,607	-	-	-	-	4,115,807
Inventories	29,800	-	-	-	237,569	-	-	267,369
Prepaid and other assets	87,937	-	-	-	65,030	-	-	152,967
Total current assets	3,978,977	1,067,407	1,181,233	-	(397,727)	31,962	10,086,127	15,947,979
Noncurrent assets								
Investments	2,000,000	12,383,443	-	-	-	2,485	-	14,385,928
Capital assets not being depreciated	-	-	-	-	-	-	3,090,310	3,090,310
Capital assets being depreciated, net	-	-	-	-	-	-	77,955,129	77,955,129
Total noncurrent assets	2,000,000	12,383,443	-	-	-	2,485	81,045,439	95,431,367
Total assets	5,978,977	13,450,850	1,181,233	-	(397,727)	34,447	91,131,566	111,379,346
Deferred outflows of resources								
Deferred charge on refunding	-	-	-	-	-	-	231,044	231,044
Deferred pension amounts	-	-	-	7,078,703	-	-	-	7,078,703
Deferred OPEB amounts	-	-	-	1,792,022	-	-	-	1,792,022
Total deferred outflows of resources	-	-	-	8,870,725	-	-	231,044	9,101,769
Liabilities								
Current liabilities								
Accounts payable	1,667,250	517,694	45,092	-	423,788	-	268,823	2,922,647
Accrued compensation and benefits	2,417,259	-	7,725	-	11,981	-	-	2,436,965
Current portion of long-term liabilities	-	-	-	-	-	-	2,767,470	2,767,470
Accrued interest	-	-	-	-	-	-	114,913	114,913
Unearned revenue	1,885,611	-	627,653	-	277,492	-	-	2,790,756
Total current liabilities	5,970,120	517,694	680,470	-	713,261	-	3,151,206	11,032,751
Noncurrent liabilities								
Long-term liabilities, net of current portion	-	-	-	-	-	-	25,055,181	25,055,181
Net pension liability	-	-	-	24,140,860	-	-	-	24,140,860
Net OPEB liability	-	-	-	1,407,670	-	-	-	1,407,670
Total noncurrent liabilities	-	-	-	25,548,530	-	-	25,055,181	50,603,711
Total liabilities	5,970,120	517,694	680,470	25,548,530	713,261	-	28,206,387	61,636,462
Deferred inflows of resources								
Deferred pension amounts	-	-	-	5,705,574	-	-	-	5,705,574
Deferred OPEB amounts	-	-	-	3,988,113	-	-	-	3,988,113
Total deferred inflows of resources	-	-	-	9,693,687	-	-	-	9,693,687
Net position								
Net investment in capital assets	-	-	-	-	-	-	53,185,009	53,185,009
Restricted:								
Nonexpendable	-	-	-	-	-	34,447	-	34,447
Expendable	-	-	500,763	-	-	-	-	500,763
Unrestricted (deficit)	8,857	12,933,156	-	(26,371,492)	(1,110,988)	-	9,971,214	(4,569,253)
Total net position (deficit)	\$ 8,857	\$ 12,933,156	\$ 500,763	\$ (26,371,492)	\$ (1,110,988)	\$ 34,447	\$ 63,156,223	\$ 49,150,966

JACKSON COLLEGE
Combining Statement of Net Position (Unaudited)
 June 30, 2022

	General Fund	Designated Fund	Restricted Funds	Pension and OPEB Liability Fund	Auxiliary Funds	Endowment Funds	Plant Funds	Combined Total
Assets								
Current assets								
Cash and cash equivalents	\$ 802,407	\$ 357,902	\$ (4,457,494)	\$ -	\$ 136,210	\$ 17,383	\$ 15,198,586	\$ 12,054,994
Tuition and other receivables, net	1,526,530	37,500	45,775	-	3,576	-	604,084	2,217,465
State appropriations receivable	2,525,376	527,576	-	-	-	-	-	3,052,952
Federal and state grants receivable	9,200	-	5,938,483	-	-	-	-	5,947,683
Inventories	29,672	-	-	-	106,689	-	-	136,361
Prepaid and other assets	261,119	83	-	-	175	-	-	261,377
Total current assets	5,154,304	923,061	1,526,764	-	246,650	17,383	15,802,670	23,670,832
Noncurrent assets								
Investments	2,000,000	12,181,678	-	-	-	16,794	-	14,198,472
Capital assets not being depreciated	-	-	-	-	-	-	6,077,384	6,077,384
Capital assets being depreciated, net	-	-	-	-	-	-	72,862,501	72,862,501
Total noncurrent assets	2,000,000	12,181,678	-	-	-	16,794	78,939,885	93,138,357
Total assets	7,154,304	13,104,739	1,526,764	-	246,650	34,177	94,742,555	116,809,189
Deferred outflows of resources								
Deferred charge on refunding	-	-	-	-	-	-	292,010	292,010
Deferred pension amounts	-	-	-	3,297,064	-	-	-	3,297,064
Deferred OPEB amounts	-	-	-	1,264,275	-	-	-	1,264,275
Total deferred outflows of resources	-	-	-	4,561,339	-	-	292,010	4,853,349
Liabilities								
Current liabilities								
Accounts payable	1,585,538	523,281	314,671	-	35,296	-	779,582	3,238,368
Accrued compensation and benefits	2,488,277	-	11,696	-	8,157	-	-	2,508,130
Current portion of long-term liabilities	-	-	-	-	-	-	3,677,470	3,677,470
Accrued interest	-	-	-	-	-	-	129,721	129,721
Unearned revenue	2,376,705	-	723,277	-	203,197	-	-	3,303,179
Total current liabilities	6,450,520	523,281	1,049,644	-	246,650	-	4,586,773	12,856,868
Noncurrent liabilities								
Long-term liabilities, net of current portion	-	-	-	-	-	-	27,822,651	27,822,651
Net pension liability	-	-	-	16,875,266	-	-	-	16,875,266
Net OPEB liability	-	-	-	1,000,467	-	-	-	1,000,467
Total noncurrent liabilities	-	-	-	17,875,733	-	-	27,822,651	45,698,384
Total liabilities	6,450,520	523,281	1,049,644	17,875,733	246,650	-	32,409,424	58,555,252
Deferred inflows of resources								
Deferred pension amounts	-	-	-	10,224,688	-	-	-	10,224,688
Deferred OPEB amounts	-	-	-	5,308,397	-	-	-	5,308,397
Total deferred inflows of resources	-	-	-	15,533,085	-	-	-	15,533,085
Net position								
Net investment in capital assets	-	-	-	-	-	-	46,952,192	46,952,192
Restricted:								
Nonexpendable	-	-	-	-	-	34,177	-	34,177
Expendable	-	-	477,120	-	-	-	-	477,120
Unrestricted (deficit)	703,784	12,581,458	-	(28,847,479)	-	-	15,672,949	110,712
Total net position (deficit)	\$ 703,784	\$ 12,581,458	\$ 477,120	\$ (28,847,479)	\$ -	\$ 34,177	\$ 62,625,141	\$ 47,574,201

JACKSON COLLEGE
Combining Statement of Revenues, Expenses, Transfers and Changes in Net Position (Unaudited)

For the Year Ended June 30, 2023

	General Fund	Designated Fund	Restricted Funds	Pension and OPEB Liability Fund	Auxiliary Funds	Endowment Funds	Plant Funds	Elimination Entries	Combined Total
Operating revenues									
Tuition and fees (net of scholarship allowances of \$14,861,414)	\$ 24,382,296	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ (14,861,414)	\$ 9,520,882
Federal grants and contracts	9,200	-	2,641,956	-	-	-	-	-	2,651,156
State grants and contracts	-	-	3,278,298	-	-	-	-	-	3,278,298
Housing revenue	-	-	-	-	1,228,939	-	-	-	1,228,939
Potter Center activities	-	-	-	-	498,968	-	-	-	498,968
Hospitality services	-	-	-	-	412,377	-	-	-	412,377
Bookstore activities	-	-	-	-	212,473	-	-	-	212,473
Contract training	182,352	-	-	-	-	-	-	-	182,352
Seminars, workshops, and other	355,233	370,144	1,175,852	-	422,395	-	105,429	-	2,429,053
Current funds expenditures for capital equipment and improvements	-	-	-	-	-	-	6,250,775	(6,250,775)	-
Total operating revenues	24,929,081	370,144	7,096,106	-	2,775,152	-	6,356,204	(21,112,189)	20,414,498
Operating expenses									
Instruction	15,664,772	-	310,259	(1,893,844)	-	-	-	-	14,081,187
Information technology	4,807,659	-	-	(210,427)	-	-	-	-	4,597,232
Public service	384,327	-	-	(126,257)	-	-	-	-	258,070
Academic support	2,491,979	-	596,763	(420,855)	-	-	-	-	2,667,887
Student services	6,229,588	251,199	13,954,233	(631,282)	1,095,355	-	-	(14,861,414)	6,037,679
Administration	6,679,987	-	(3,621)	(420,855)	2,797,496	-	-	-	9,053,007
Operation and maintenance of plant	5,635,878	-	5,305	(505,025)	-	-	6,390,837	(6,250,775)	5,276,220
Depreciation and amortization	-	-	-	-	-	-	4,145,221	-	4,145,221
Total operating expenses	41,894,190	251,199	14,862,939	(4,208,545)	3,892,851	-	10,536,058	(21,112,189)	46,116,503
Operating (loss) income	(16,965,109)	118,945	(7,766,833)	4,208,545	(1,117,699)	-	(4,179,854)	-	(25,702,005)
Nonoperating revenues (expenses)									
State appropriations	15,533,903	-	-	(1,732,558)	-	-	-	-	13,801,345
Local property taxes	5,901,192	-	-	-	-	-	-	-	5,901,192
Federal Pell grant revenue	-	-	7,778,549	-	-	-	-	-	7,778,549
Federal Higher Education Emergency Relief Fund grant revenue	-	-	3,927	-	-	-	-	-	3,927
Private gifts and grants	77,725	30,989	8,000	-	6,711	-	-	-	123,425
Net investment income (loss)	155,302	201,764	-	-	-	270	-	-	357,336
Gain on disposal of capital assets	-	-	-	-	-	-	3,088	-	3,088
Interest expense	-	-	-	-	-	-	(828,732)	-	(828,732)
Net nonoperating revenues (expenses)	21,668,122	232,753	7,790,476	(1,732,558)	6,711	270	(825,644)	-	27,140,130
Increase (decrease) in net position	4,703,013	351,698	23,643	2,475,987	(1,110,988)	270	(5,005,498)	-	1,438,125
Transfers in (out)	(5,397,940)	-	-	-	-	-	5,397,940	-	-
Net increase (decrease) in net position before extraordinary item	(694,927)	351,698	23,643	2,475,987	(1,110,988)	270	392,442	-	1,438,125
Extraordinary item (Note 12)	-	-	-	-	-	-	138,640	-	138,640
Net increase (decrease) in net position	(694,927)	351,698	23,643	2,475,987	(1,110,988)	270	531,082	-	1,576,765
Net position (deficit), beginning of year	703,784	12,581,458	477,120	(28,847,479)	-	34,177	62,625,141	-	47,574,201
Net position (deficit), end of year	\$ 8,857	\$ 12,933,156	\$ 500,763	\$ (26,371,492)	\$ (1,110,988)	\$ 34,447	\$ 63,156,223	\$ -	\$ 49,150,966

JACKSON COLLEGE
Combining Statement of Revenues, Expenses, Transfers and Changes in Net Position (Unaudited)
 For the Year Ended June 30, 2022

	General Fund	Designated Fund	Restricted Funds	Pension and OPEB Liability Fund	Auxiliary Funds	Endowment Funds	Plant Funds	Elimination Entries	Combined Total
Operating revenues									
Tuition and fees (net of scholarship allowances of \$15,394,595)	\$ 23,949,696	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ (15,394,595)	\$ 8,555,101
Federal grants and contracts	9,200	-	2,453,786	-	-	-	-	-	2,462,986
State grants and contracts	-	-	2,860,005	-	-	-	-	-	2,860,005
Housing revenue	-	-	-	-	696,560	-	-	-	696,560
Potter Center activities	-	-	-	-	308,072	-	-	-	308,072
Hospitality services	-	-	-	-	275,527	-	-	-	275,527
Bookstore activities	-	-	-	-	565,549	-	-	-	565,549
Contract training	91,806	-	-	-	-	-	-	-	91,806
Seminars, workshops, and other	301,325	325,230	1,059,407	-	367,139	-	1,030	-	2,054,131
Current funds expenditures for capital equipment and improvements	-	-	-	-	-	-	6,545,360	(6,545,360)	-
Total operating revenues	24,352,027	325,230	6,373,198	-	2,212,847	-	6,546,390	(21,939,955)	17,869,737
Operating expenses									
Instruction	14,887,109	-	152,683	(2,018,466)	-	-	-	-	13,021,326
Information technology	3,288,143	-	111,047	(224,274)	-	-	-	-	3,174,916
Public service	305,657	-	-	(134,565)	644,096	-	-	-	815,188
Academic support	2,095,148	-	737,655	(448,549)	-	-	-	-	2,384,254
Student services	5,612,257	189,273	22,050,243	(672,823)	375,468	-	-	(15,394,595)	12,159,823
Administration	5,449,697	-	123,089	(448,549)	1,845,217	-	-	-	6,969,454
Operation and maintenance of plant	4,768,728	-	1,082,253	(538,258)	-	-	9,373,814	(6,545,360)	8,141,177
Depreciation and amortization	-	-	-	-	-	-	4,582,763	-	4,582,763
Total operating expenses	36,406,739	189,273	24,256,970	(4,485,484)	2,864,781	-	13,956,577	(21,939,955)	51,248,901
Operating (loss) income	(12,054,712)	135,957	(17,883,772)	4,485,484	(651,934)	-	(7,410,187)	-	(33,379,164)
Nonoperating revenues (expenses)									
State appropriations	14,786,918	-	-	(977,280)	-	-	-	-	13,809,638
Local property taxes	5,621,776	-	-	-	-	-	-	-	5,621,776
Federal Pell grant revenue	-	-	7,444,487	-	-	-	-	-	7,444,487
Federal Higher Education Emergency Relief Fund grant revenue	-	-	15,858,643	-	-	-	-	-	15,858,643
Private gifts and grants	57,589	50,775	-	-	13,554	-	-	-	121,918
Net investment income (loss)	1,675	(231,760)	-	-	-	(970)	-	-	(231,055)
Gain on disposal of capital assets	-	-	-	-	-	-	205,789	-	205,789
Interest expense	-	-	-	-	-	-	(912,584)	-	(912,584)
Transfer of funds to Jackson College Foundation	-	(10,000)	-	-	-	-	-	-	(10,000)
Net nonoperating revenues (expenses)	20,467,958	(190,985)	23,303,130	(977,280)	13,554	(970)	(706,795)	-	41,908,612
Other revenues									
Capital gifts and grants	-	-	-	-	-	-	859,529	-	859,529
Increase (decrease) in net position	8,413,246	(55,028)	5,419,358	3,508,204	(638,380)	(970)	(7,257,453)	-	9,388,977
Transfers in (out)	(8,413,246)	-	(5,303,866)	-	638,380	-	13,078,732	-	-
Net increase (decrease) in net position before extraordinary item	-	(55,028)	115,492	3,508,204	-	(970)	5,821,279	-	9,388,977
Extraordinary item (Note 12)	-	-	-	-	-	-	2,802,452	-	2,802,452
Net increase (decrease) in net position	-	(55,028)	115,492	3,508,204	-	(970)	8,623,731	-	12,191,429
Net position (deficit), beginning of year	703,784	12,636,486	361,628	(32,355,683)	-	35,147	54,001,410	-	35,382,722
Net position (deficit), end of year	\$ 703,784	\$ 12,581,458	\$ 477,120	\$ (28,847,479)	\$ -	\$ 34,177	\$ 62,625,141	\$ -	\$ 47,574,201